### **DETAILED MODEL PLAN (LIHEAP)**

**Program Name:** Low Income Home Energy Assistance

Grantee Name: EXECUTIVE OFFICE OF HOUSING AND LIVABLE COMMUNITIES

Report Name: DETAILED MODEL PLAN (LIHEAP) Revision # 1

**Report Period:** 10/01/2023 to 09/30/2024

**Report Status:** Submission Accepted by CO (Revision #1)

### **Report Sections**

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- 2. Section 1 Program Components
- 3. Section 2 HEATING ASSISTANCE
- 4. Section 3 COOLING ASSISTANCE
- 5. Section 4 CRISIS ASSISTANCE
- 6. Section 5 WEATHERIZATION ASSISTANCE
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- 18. Section 17 Program Integrity, 2605(b)(10)
- 19. Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters
- 20. Section 19: Certification Regarding Drug-Free Workplace Requirements
- 21. Section 20: Certification Regarding Lobbying
- 22. Assurances
- 23. Plan Attachments

### **Mandatory Grant Application SF-424**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075

Expiration Date: 12/31/2024

			• Annual		Plan/Fi Explan  2. Date  3. Appl  4a. Fed	* 1.c. Consolidated Application/ Plan/Funding Request?  Explanation:  2. Date Received:  3. Applicant Identifier:  4a. Federal Entity Identifier:  4b. Federal Award Identifier:		* 1.d. Version:  Initial Resubmission Revision Update  State Use Only:  5. Date Received By State: 6. State Application Identifier:	
7 APPLICAN	T INFORMAT	ION							
	ne: Commonwe		chusetts						
	:/Taxpaver Iden			): 1-	* c. Or	ganizational D	OUNS: 82484	48162	
* d. Address:					-1				
* Street 1:	100 C	AMBRIDGE	STREET, SUITE	E 300	Stre	et 2:			
* City:	BOST	ON			Cou	nty:			
* State:	MA				Prov	vince:			
* Country:		States			* Zi Code:	p / Postal	02114 - 242	5	
e. Organizatio					iii				
Department N Executive Of	Name: fice of Housing a	nd Livable C	ommunities		III	n Name: on of Commun	ity Services		
f. Name and co	ontact informat	on of person	to be contacted	on matters in	volving t	his applicatio	n:		
Prefix:	* First Name: Edward			Middle Name	<b>:</b>		* Last Name: Kiely		
Suffix:	Title: Manager, Con	munity Servi	ce Unit	Organization	nal Affiliation:				
* Telephone Number: (617) 573- 1406	Fax Number 617-573-1460			* Email: Edward.kiely	<sup>e</sup> <b>Email:</b> Edward.kiely@mass.gov				
* <b>8a. TYPE O</b> A: State Gover	F APPLICANT	:							
b. Addition	al Description:								
* 9. Name of I	Federal Agency:								
				Federal Domestic ance Number:			CFDA Title:		
10. CFDA Num	bers and Titles		93.568			Low-Income	Home Energy	Assistance Program	
	e Title of Applic 024 Low-Income			ogram (LIHEAF	P) State P	lan and Applic	ation		
12. Areas Affe Statewide	ected by Fundin	g:							
13. CONGRES	SSIONAL DIST	RICTS OF:							
* a. Applicant 8				b. Program/Project: Statewide					
Attach an add	litional list of Pr	ogram/Proje	ct Congressiona	al Districts if n	eeded.				
14. FUNDING	14. FUNDING PERIOD:				15. ESTIMATED FUNDING:				

a. Start Date: 10/01/2023	<b>b. End Date:</b> 09/30/2024	* a. Federal (\$):					
* 16. IS SUBMISSION SU	JBJECT TO REVIEW BY STATE UNDER EX	ECUTIVE ORDER 12372 PROCESS?					
a. This submission was made available to the State under the Executive Order 12372							
Process for Review on :							
b. Program is subject	to E.O. 12372 but has not been selected by State	for review.					
c. Program is not cove	red by E.O. 12372.						
* 17. Is The Applicant De YES NO	linquent On Any Federal Debt?						
Explanation:							
complete and accurate to	the best of my knowledge. I also provide the recare that any false, fictitious, or fraudulent state	the list of certifications** and (2) that the statements herein are true, juired assurances** and agree to comply with any resulting terms if I ments or claims may subject me to criminal, civil, or administrative					
** The list of certification specific instructions.	s and assurances, or an internet site where you	may obtain this list, is contained in the announcement or agency					
	me and Title of Authorized Certifying Official	18c. Telephone (area code, number and extension)					
Chris Kluchman, Acting di	rector, Division of community services	18d. Email Address chris.kluchman@mass.gov					
18b. Signature of Author	ized Certifying Official	18e. Date Report Submitted (Month, Day, Year) 12/20/2023					

### **Section 1 - Program Components**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 12/31/2024

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

Department of Health and Human Services Administration for Children and Families Office of Community Services Washington, DC 20201

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Approval No. 0970-0075 Expiration Date: 12/31/2023

THE PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13)Use of this model plan is optional. However, the information requested is required in order to receive a Low Income Home Energy Assistance Program (LIHEAP) grant in years in which the grantee is not permitted to file an abbreviated plan. Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

### **Section 1 Program Components**

Program Components, 2605(a), 2605(b)(1) - Assurance 1, 2605(c)(1)(C)

(No	Check which components you will operate under the LIHEAP program. te: You must provide information for each component designated here as requested elsewhere in plan.)	Dates of Operation		
		Start Date	End Date	
>	Heating assistance	11/01/2023	04/30/2024	
	Cooling assistance			
>	Crisis assistance	11/01/2023	04/30/2024	
>	Weatherization assistance	10/01/2023	09/30/2024	

### Provide further explanation for the dates of operation, if necessary

An application received on April 30<sup>th</sup> must be completed by the applicant no later than May 31<sup>st</sup>. If April 30<sup>th</sup> falls on a weekend, the last business day in April will serve as the final date to apply for home energy assistance. After consideration of the circumstances, which may include a particularly inclement winter, increases in energy prices, lower than expected application numbers, an extension of the statewide moratorium, etc., EOHLC may extend the application date from the end of April into the month of May.

An online client portal is offered in addition to the hard copy application, and includes the options of online appointment booking, prescreening tools, and submitting the application online.

 $Estimated\ Funding\ Allocation,\ 2604(C),\ 2605(k)(1),\ 2605(b)(9),\ 2605(b)(16)\ -\ Assurances\ 9\ and\ 1605(b)(16)\ -\ Assurances\ 9\$ 

1.2 Estimate what amount of available LIHEAP funds will be used for each component that you will operate: The total of all percentages must add up to 100%.	Percentage ( % )
Heating assistance	73.00%
Cooling assistance	0.00%
Crisis assistance	3.00%
Weatherization assistance	10.00%
Carryover to the following federal fiscal year	0.95%
Administrative and planning costs	10.00%
Services to reduce home energy needs including needs assessment (Assurance 16)	3.00%
Used to develop and implement leveraging activities	0.05%

TOTA	L					100.00%	
Alter	Alternate Use of Crisis Assistance Funds, 2605(c)(1)(C)						
1.3 T	he funds reserved f	or winter crisis assistance th	at have not been expe	ended by March 15 will	be reprogrammed to:		
<b>&gt;</b>		Heating assistance			Cooling assista	ance	
		Weatherization assistance			Other (specify	:)	
Categ	gorical Eligibility, 2	2605(b)(2)(A) - Assurance 2, 2	2605(c)(1)(A), 2605(b	)(8A) - Assurance 8			
1.4 D colun	o you consider hous in below?	seholds categorically eligible O No	e if one household mer	nber receives one of the	e following categories	of benefits in the left	
If you	answered "Yes" to	o question 1.4, you must con	nplete the table below	and answer questions	1.5 and 1.6.		
			Heating	Cooling	Crisis	Weatherization	
TANE			O Yes O No	O Yes O No	O Yes O No	C Yes O No	
SSI			C Yes O No	O Yes O No	CYes ONo	CYes ONo	
SNAP			• Yes O No	C Yes O No	O Yes O No	C Yes O No	
Means	-tested Veterans Pro	grams	O Yes O No	C Yes O No	C Yes O No	C Yes O No	
		Program Name	Heating	Cooling	Crisis	Weatherization	
Other	(Specify) 1		C Yes O No		C Yes O No	C Yes O No	
1.5 D		y enroll households without a					
Trans to rec accor  1.6 H when All ap	itional Assistance (E eive an annual benef dingly. Income eligit ow do you ensure the determining eligibility options thouseholds,	Assistance Program (SNAP) r DTA) and data matched with L fit of \$21 based on their reside ble households with no energy here is no difference in the tr ility and benefit amounts? including H-EAT recipients, r ecific program eligibility crite	LIHEAP households. Dential energy cost and a y cost (i.e., excluding hereatment of categorics must have their eligibil	TA determines those SN ffordability threshold as eat included in rent tenar ally eligible households	IAP households with lin determined by EOHLC nts) are not eligible to re- from those not receive	nited energy burden eligible t, and issues notices eceive a H-EAT benefit. ing other public assistance	
SNAI	P Nominal Payment	ts					
1.7a l	Oo you allocate LIH	IEAP funds toward a nomin	al payment for SNAP	households? © Yes	□ No		
If you	answered "Yes" to	o question 1.7a, you must pr	ovide a response to q	uestions 1.7b, 1.7c, and	1.7d.		
		l Assistance: \$21.00					
_	requency of Assist	ance					
~	Once Per Year						
	Once every five	years					
4	Other - Describ	e:					
1.7d	1.7d How do you confirm that the household receiving a nominal payment has an energy cost or need?  Through the established agreement between HLC and DTA, it is determined that the SNAP households receiving the H-EAT benefit have energy costs/needs. Further the notice that DTA issues with the H-EAT benefit explains that the benefit is to pay towards home energy expenses and must be returned if certain criteria are not met (e.g., ineligible dwelling types).						
Deter	mination of Eligibi	lity - Countable Income					
1.8. I	1.8. In determining a household's income eligibility for LIHEAP, do you use gross income or net income?						
<b>\</b>	Gross Income						
Net Income							
1.9. S	1.9. Select all the applicable forms of countable income used to determine a household's income eligibility for LIHEAP						
<b>~</b>	Wages						
~	Self - Employment	Income					
~	Contract Income						
<b>~</b>	Payments from mortgage or Sales Contracts						

	1							
>	Unen	nployment insurance						
~	Strike Pay							
<b>&gt;</b>	Socia	l Security Administration (SS	SA ) be	nefits				
		,	,					
	>	Including MediCare		Excluding MediCare deduction				
		deduction		Excluding From Care decuteron				
	Sunn	lemental Security Income (SS	T )					
~	Տաբբ	iemental Security Income (55	) <b>1</b> )					
	D - 4							
~	Ketir	ement / pension benefits						
		7 4 4 . 7 . Ot.						
~	Gene	ral Assistance benefits						
~	Tem	oorary Assistance for Needy F	amilie	s (TANF) benefits				
4	Supp	lemental Nutrition Assistance	Prog	ram (SNAP) benefits				
	Wom	en, Infants, and Children Su	pplem	ental Nutrition Program (WIC) benefits				
	Loan	s that need to be repaid						
~	Cash	gifts						
I — I								
	Savir	gs account balance						
~	One-	time lump-sum payments, suc	h as r	ebates/credits, winnings from lotteries, refund deposits, etc.				
				g				
	Jury	duty compensation						
	July	and compensation						
V	Rental income							
	Kent	ar meome						
	Incor	ne from employment through	Work	force Investment Act (WIA)				
	lincoi	ne irom employment un ough	WOIR	note investment Act (WIA)				
	Ingo	ne from work study program:						
	Incor	ne from work study programs	8					
	4 11							
~	Alim	ony						
~	Child	support						
~	Inter	est, dividends, or royalties						
~	Com	missions						
<b>&gt;</b>	Lega	settlements						
>	Insu	ance payments made directly	to the	insured				
	L							
	Insu	ance payments made specific	ally fo	r the repayment of a bill, debt, or estimate				
_								
~	Veter	rans Administration (VA) ben	efits					
	Earn	ed income of a child under the	e age c	f 18				
			g. (					
	Role:	nce of retirement pension on	annui	y accounts where funds cannot be withdrawn without a penalty.				
	Dalal	ice of retirement, pension, or	amuul	y accounts where funds cannot be withdrawn without a penaity.				
	Ţ.	A R Y						
	Incor	ne tax refunds						
	I							

	Stipends from senior companion programs, such as VISTA
	Funds received by household for the care of a foster child
	Ameri-Corp Program payments for living allowances, earnings, and in-kind aid
>	Reimbursements (for mileage, gas, lodging, meals, etc.)
	Other
	my of the above questions require further explanation or clarification that could not be made in fields provided, attach a document with said explanation here.

### **Section 2 - HEATING ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01

OMB Clearance No.: 0970-0075

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

Section 2 - Heating Assistance						
Eligibility, 2605(	b)(2) - Assurance 2					
2.1 Designate the	income eligibility threshold used for the	e heating co	omponent:			
Add	Household size		Eligibility Guideline	Eligibility Threshold		
1	1		State Median Income	60.00%		
2.2 Do you have a HEATING ASSI	additional eligibility requirements for TANCE?	• Yes	C <sub>No</sub>			
2.3 Check the ap	propriate boxes below and describe the	policies for	each.			
Do you require a	n Assets test?	C Yes	⊙ No			
Do you have add	itional/differing eligibility policies for:					
Renters?		<b>⊙</b> Yes	C <sub>No</sub>			
Renters Liv	ving in subsidized housing?	⊙ Yes CNo				
Renters wi	th utilities included in the rent?	<b>⊙</b> Yes	C <sub>No</sub>			
Do you give prior	rity in eligibility to:					
Elderly?		C Yes	⊙ <sub>No</sub>			
Disabled?		O Yes	⊙ <sub>No</sub>			
Young children?		O Yes	⊙ <sub>No</sub>			
Households with high energy burdens?		O Yes	⊙ <sub>No</sub>			
Other?		C Yes	⊙ No			
Explanations of policies for each "yes" checked above:						

For purposes of determining LIHEAP eligibility, there are three types of renters: 1) Those that receive a subsidy; 2) those that live in a rent restricted unit within a Low Income Housing Tax Credit (LIHTC) building; and 3) all other renters. The LIHEAP benefit is based on the renter and their heating situation.

A renter living in a subsidized building or living in a LIHTC building who pays a vendor directly for their heat, or who lives in a subsidized building or a LIHTC building, as described above, with heat included in rent where the monthly rent is <a href="more">more</a> than 30% of the gross LIHEAP monthly income, may be eligible for a partial LIHEAP benefit. Those renters living in subsidized housing or in a LIHTC building with heat included in their rent that pay 30% or <a href="more">less</a> of their gross LIHEAP monthly income towards rent are not eligible for home energy assistance.

A renter that does not live in a subsidized building or a LIHTC building, as described above, that either pays their vendor directly for their heat or whose heat cost is included in their rent is eligible for a full LIHEAP benefit.

### Determination of Benefits 2605(b)(5) - Assurance 5, 2605(c)(1)(B)

### 2.4 Describe how you prioritize the provision of heating assistance tovulnerable populations, e.g., benefit amounts, early application periods, etc.

Subgrantees target their outreach to vulnerable populations including but not limited to the disabled, elderly and those on fixed incomes. The benefit amount is determined in the same manner regardless of the source of income or vulnerable status; the determining factors are family income level and size. Those factors place the household in the Massachusetts LIHEAP benefit matrix and there may additionally be proration of benefit due to household members' U.S. Citizenship/Qualified Alien Status. EOHLC maintains a mail-in recertification process, by which many of households', including vulnerable households', eligibility is determined before the beginning of the heating season (November 1st). An online recertification process is offered as well.

EOHLC uses a mixture of a fixed benefit determined by poverty level, and offers an additional benefit, the High Energy Cost Supplement (HECS), to households that surpass the previous year's heating cost thresholds. This process assures that households with the lowest income and the highest energy costs receive the most benefits.

2.5 Check the variables you use to determ	ine your benefit levels. (Check	all that apply):					
<b>✓</b> Income							
Family (household) size							
<b>✓</b> Home energy cost or need:	Home energy cost or need:						
<b>✓</b> Fuel type	✓ Fuel type						
Climate/region							
Individual bill							
<b>✓</b> Dwelling type							
Energy burden (% of income	spent on home energy)						
Energy need							
Other - Describe:							
			·				
Benefit Levels, 2605(b)(5) - Assurance 5, 2	2605(c)(1)(B)						
2.6 Describe estimated benefit levels for the	ne fiscal year for which this pla	an applies					
Minimum Benefit	\$420	Maximum Benefit	\$1,500				
2.7 Do you provide in-kind (e.g., blankets, space heaters) and/or other forms of benefits? O Yes O No							
If yes, describe.							
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.							

### **Section 3 - COOLING ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075

Expiration Date: 12/31/2024

Section 3 - Cooling Assistance							
Eligibility, 2605(d	c)(1)(A), 2605 (b)(2) - Assurance 2						
3.1 Designate The	e income eligibility threshold used for th	e Cooling c	component:				
Add	d Household size		Eligibility Guideline	Eligibility Thresho	ld		
1					0.00%		
	3.2 Do you have additional eligibility requirements for COOLING ASSISTANCE?						
3.3 Check the appropriate boxes below and describe the policies for each.							
Do you require a	n Assets test?	C Yes	O No				
Do you have addi	itional/differing eligibility policies for:	-					
Renters?		C Yes					
Renters Liv	ving in subsidized housing?	C Yes	O <sub>No</sub>				
Renters wit	th utilities included in the rent?	C Yes	O <sub>No</sub>				
Do you give prior	rity in eligibility to:	4					
Elderly?		C Yes	O <sub>No</sub>				
Disabled?		C Yes	O <sub>No</sub>				
Young chile	dren?	CYes ONo					
Households	s with high energy burdens?	C Yes	O <sub>No</sub>				
Other?		C Yes	O No				
Explanations of p	policies for each "yes" checked above:						
3.4 Describe how	you prioritize the provision of cooling a	ssistance to	ovulnerable populations, e.g., benefit a	mounts, early application perio	ods, etc.		
Determination of	Benefits 2605(b)(5) - Assurance 5, 2605	(c)(1)(B)					
3.5 Check the var	riables you use to determine your benefi	t levels. (Cl	heck all that apply):				
Income							
Family (hou	usehold) size						
Home energ	gy cost or need:						
Fuel	type						
Clim	nate/region						
Individual bill							
Dwelling type							
Energy burden (% of income spent on home energy)							
Energy need							
Other - Describe:							
Benefit Levels, 2605(b)(5) - Assurance 5, 2605(c)(1)(B)							

Minimum Benefit	\$0	Maximum Benefit	\$0				
3.7 Do you provide in-kind (e.g., fans, air conditioners) and/or other forms of benefits? C Yes C No							
If yes, describe.							
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.							

### **Section 4 - CRISIS ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 12/31/2024

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

		Section 4: C	RISIS ASSISTANCE	
Eligibi	ility - 2604	d(c), 2605(c)(1)(A)		
4.1 De:	signate th	e income eligibility threshold used for the crisis co	omponent	
	Add	Household size	Eligibility Guideline	Eligibility Threshold
1		1	State Median Income	60.00%
4.2 Pro	ovide your	LIHEAP program's definition for determining a	crisis.	
	prioritizin response t applicatio 18 hours o	ne crisis intervention component of Massachusetts' L ig and expediting services to households experiencing to heating emergencies, while steering applicants into one are given priority at all intake and processing step of the eligible household's application or request, in a r's Administrative Guidance.	g heating emergencies. The purpose of this FastT to the mainstream heating assistance component was. Subgrantees are required to provide for emergence	rack system is to provide swift ith full benefits. Emergency ency response within 24 hours or
	Th	ne criteria for designating an emergency are as follow	vs:	
	* ]	No heat for any reason		
	Ir	nminent loss of heat due to:		
	* ]	Less than a 3-day supply of a deliverable fuel or a rea	ading of 1/8 tank (or less) on a standard 275 gallo	n oil tank.
	* system.	Receipt of a final utility termination notice for the pr	rimary heat source or secondary source necessary	to operate the primary heating
	*	Eviction within 72 hours for a renter whose heat is in	ncluded in the rent.	
	*	Heating system failure.		
	*	The aftermath of fire or other unforeseen events that	may force relocation.	
	resolved b	Other circumstances in accordance with the statute, voy other public or private resources of the Subgrantee whose service is provided by a Municipal Utility Co	e or its community. This includes payments towar	d a utility security deposit for an
4.3 WI	hat constit	utes a <u>life-threatening crisis?</u>		
	applicant complete	life threatening crisis includes no heat for any reason notifies the Subgrantee of their emergency, the Subg the application. The emergency application is given teed a payment in cases of eviction or utility disconn	rantee reviews the application and requests any d certification priority. If eligible, the vendor will	ocumentation still required to
Crisis	Requirem	nent, 2604(c)		
4.4 Wi	thin how	many hours do you provide an intervention that v	vill resolve the energy crisis for eligible househ	olds? 24Hours
	thin how toons? 18H	many hours do you provide an intervention that vours	vill resolve the energy crisis for eligible househ	olds in life-threatening
Crisis	Eligibility	, 2605(c)(1)(A)		
	you have TANCE?	additional eligibility requirements for CRISIS	⊙Yes ONo	
4.7 Ch	eck the ap	propriate boxes below and describe the policies for	or each	
Do you	ı require a	an Assets test?	C Yes O No	
Do you	ı give nria	ority in eligibility to:	"	

Elderly?

C Yes O No

Disabled?		C Yes 🖸 No		
Young Children?		C <sub>Yes</sub> ⊙ <sub>No</sub>		
Households with high energy burdens?		C Yes ⊙ No		
Other?		C Yes ⊙ No		
In Order to receive crisis assistance:				
Must the household have received a shu empty tank?	nt-off notice or have a near	€ Yes O No		
Must the household have been shut off	or have an empty tank?	C Yes ⊙ No		
Must the household have exhausted the	ir regular heating benefit?	C Yes ⊙ No		
Must renters with heating costs include received an eviction notice?	d in their rent have	€ Yes C No		
Must heating/cooling be medically nece	ssary?	C Yes <b>⊙</b> No		
Must the household have non-working equipment?	heating or cooling	C Yes ⊙ No		
Other?		C Yes <b>⊙</b> No		
Do you have additional/differing eligibility po	olicies for:			
Renters?		C Yes <b>⊙</b> No		
Renters living in subsidized housing?		C Yes <b>⊙</b> No		
Renters with utilities included in the ren	nt?	C Yes <b>⊙</b> No		
Explanations of policies for each "yes" check	ed above:			
	ce, households may report an	y one condition or combination of conditions.		
Determination of Benefits				
4.8 How do you handle crisis situations?	Separate component			
✓				
Other - Describe:				
4.9 If you have a separate component, how do you determine crisis assistance benefits?				
	Amount to resolve the crisis.			
	Other - Describe:			
Crisis Requirements, 2604(c)				
	isis assistance at sites that a	are geographically accessible to all households in the area to be served?		
This is accomplished through the volunteer agency and subgrantee network, which includes but is not limited to, local Councils on Aging, local Veteran Agents, and various nonprofit partners.				
If a household is homebound or remotely located, Subgrantee staff are authorized to travel to such a household. Additionally, the clients may designate a proxy to complete the application process on their behalf.				
Further, applying households experiencing emergencies may apply through the LIHEAP application portal or telephonically with their Subgrantee.				
4.11 Do you provide individuals who are physically disabled the means to:				
Submit applications for crisis benefits without leaving their homes?				
€ Yes C No If No, explain.				
Travel to the sites at which applications for crisis assistance are accepted?				
© Yes ○ No If No, explain.				
If you answered "No" to both options in question 4.11, please explain alternative means of intake to those who are homebound or physically disabled?				
Benefit Levels, 2605(c)(1)(B)				

4.12 Indicate the maximum benefit for each type of	of crisis assis	tance offere	ed.		
Winter Crisis \$600.00 maximum benefit					
Summer Crisis \$0.00 maximum benefit					
Year-round Crisis \$0.00 maximum benefit					
4.13 Do you provide in-kind (e.g. blankets, space h	eaters, fans	) and/or oth	her forms of benefits?		
Yes • No If yes, Describe					
4.14 Do you provide for equipment repair or repla	cement usin	g crisis fund	nds?		
C Yes 6 No					
If you answered "Yes" to question 4.14, you must	complete qu	estion 4.15.	<i>;</i> .		
4.15 Check appropriate boxes below to indicate ty	pe(s) of assis	stance provi	vided.		
	Winter Crisis	Summer Crisis	Year-round Crisis		
Heating system repair					
Heating system replacement					
Cooling system repair					
Cooling system replacement					
Wood stove purchase					
Pellet stove purchase					
Solar panel(s)					
Utility poles / gas line hook-ups					
Other (Specify):					
4.16 Do any of the utility vendors you work with e	nforce a mo	ratorium on	on shut offs?		
• Yes O No					
If you responded "Yes" to question 4.16, you must	t respond to	question 4.1	.17.		
4.17 Describe the terms of the moratorium and an	y special dis	pensation re	received by LIHEAP clients during or after the moratorium per	riod.	
sources because of their inability to pay for it residential heating system cannot be shut off or	and who also during this pe e moratorium	has proven eriod. Charge does not ap	gas and electric companies from shutting off a customer's home ene n a financial hardship. Also, service that is needed to run a custome ges continue to be applied during this period and the customer still o apply to debt accrued before November 15. In addition to the winter n utility shutoffs for those who qualify.	er's owes the	
If any of the above questions requite fields provided, attach a document			anation or clarification that could not be ma	ade in	

### **Section 5 - WEATHERIZATION ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

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Section 5: WEATHERIZATION ASSISTANCE					
Eligibility, 2605(c)(1)(A	A), 2605(b)(2) - Assur	ance 2			
5.1 Designate the incom	ne eligibility threshol	d used for the Weather	ization component		
Add	Househol	ld Size	Eligibility Guideline	Eligibility Threshold	
1 1			State Median Income	60.00%	
<b>5.2 Do you enter into ar</b> No	n interagency agreem	nent to have another go	vernment agency administer a WE	ATHERIZATION component? O Yes •	
5.3 If yes, name the age					
5.4 Is there a separate r	monitoring protocol f	for weatherization? 💽	Yes ONo		
WEATHERIZATION -	- Types of Pules				
5.5 Under what rules do		HEAP weatherization?	(Check only one.)		
	IHEAP (not DOE) ru				
	OE WAP (not LIHE				
	,	,	ule(s) where LIHEAP and WAP ru	ules differ (Check all that annly):	
Income Thi		Ionowing DOE WAY	ulc(s) where Diffical and Wall Te	nes unter (check an that appriy).	
		amily housing structur	e is normitted if at least 66% of un	its (50% in 2- & 4-unit buildings) are	
eligible units or will bed			e is permitted if at least 60 % of this	us (50 % in 2- & 4-unit bundings) are	
Weatherize care facilities).	shelters temporarily	housing primarily low	v income persons (excluding nursing	g homes, prisons, and similar institutional	
✓ Other - Des	scribe:				
Heating s	ystems not subject to I	DOE Installation Standar	rds/Standard Work Specifications.		
Mostly under DO	E WAP rules, with t	he following LIHEAP 1	rule(s) where LIHEAP and WAP r	ules differ (Check all that apply.)	
Income Thi	reshold				
Weatheriza	ation not subject to D	OE WAP maximum st	atewide average cost per dwelling u	ınit.	
Weatheriza	ation measures are no	ot subject to DOE Savir	ngs to Investment Ration (SIR ) sta	ndards.	
Other - Des	scribe:				
Eligibility, 2605(b)(5) -	Assurance 5				
5.6 Do you require an a	assets test?	O Yes O No			
5.7 Do you have addition	onal/differing eligibili	ity policies for :			
Renters		⊙ Yes C No			
Renters living in a housing?		⊙ Yes ○ No			
5.8 Do you give priority					
Elderly?		O Yes O No			
Disabled?		C Yes ⊙ No			
Young Children?	,	C Yes ⊙ No			
House holds with	high energy	C Yes O No			

burdens?					
Other? No-heat emergencies	⊙ Yes ○ No				
If you selected "Yes" for any of the options below.	If you selected "Yes" for any of the options in questions 5.6, 5.7, or 5.8, you must provide further explanation of these policies in the text field below.				
Priority for no-heat emergencie the need for service.	es is designated for the "heating	g season" between October 1 through April 30. Priority is always based on			
outlines HLC's regulations regarding v	Tenant/Landlord (Property Owner) Agreements (T/L Agreements) Attachment A, "HEARTWAP Costs, Activities & Requirements," outlines HLC's regulations regarding when a Tenant/Landlord Agreement is required. When an Agreement is required, it must be completed in its entirety, including authorized signatures and dates.				
	ssistance. If an unsafe or inoper	nent (Appendix C) when it is required for heating system activities, then the rable condition exists, the Subgrantee's recourse is to inform the local Board located.			
Benefit Levels					
5.9 Do you have a maximum LIHEAP weat	therization benefit/expenditu	re per household? © Yes O No			
<b>5.10</b> If yes, what is the maximum? \$16,500					
207( )(1) (P) 0 (P)					
Types of Assistance, 2605(c)(1), (B) & (D)	Chook o	** · • • • • • • • • • • • • • • • • • •			
5.11 What LIHEAP weatherization measur	<u> </u>				
Weatherization needs assessments/a	udits	Energy related roof repair			
Caulking and insulation		Major appliance repairs			
Storm windows		Major appliance replacement			
Furnace/heating system modification	ns/repairs	Windows/sliding glass doors			
Furnace replacement		Doors			
Cooling system modifications/repair	cs	☐ Water Heater			
Water conservation measures		Cooling system replacement			
Compact florescent light bulbs		Other - Describe: Fuel tank replacement, fuel line replacement, chimney liner, and asbestos abatement when related to heating system replacement. Heat pump installations/conversions may occur in certain circumstances to aid the Commonwealth's goals for electrification efforts. Large free standing electric domestic hot water heaters may be replaced with a tankless coil under certain conditions with EOHLC ECUs approval.			
	If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.				

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## Section 6: Outreach, 2605(b)(3) - Assurance 3, 2605(c)(3)(A) 6.1 Select all outreach activities that you conduct that are designed to assure that eligible households are made aware of all LIHEAP assistance Place posters/flyers in local and county social service offices, offices of aging, Social Security offices, VA, etc. Publish articles in local newspapers or broadcast media announcements. Include inserts in energy vendor billings to inform individuals of the availability of all types of LIHEAP assistance. V Mass mailing(s) to prior-year LIHEAP recipients. V Inform low income applicants of the availability of all types of LIHEAP assistance at application intake for other low-income programs. Execute interagency agreements with other low-income program offices to perform outreach to target groups. Other (specify): EOHLC and its Subgrantees maintain working relationships with other state agencies such as DTA, especially the SNAP office. EOHLC will continue to partner with both state and outside resources to promote the LIHEAP program and explore new partnerships and methods of outreach. The MA Registry of Motor Vehicles will have a LIHEAP advertisement run on its waiting rooms monitors. Using EOHLC LIHEAP materials, the Department of Veteran Services will send an email blast to the Veterans' Officers in cities and towns across the Commonwealth to promote the program. EOHLC will partner with DTA in a coordinated text message campaign to current DTA households that are not current LIHEAP households. EOHLC will continue to work with its digital consultant to establish individual Subgrantee social media marketing plans to better promote the program through targets advertisements on various social media applications.

If any of the above questions require further explanation or clarification that could not be made in

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

# Section 7: Coordination, 2605(b)(4) - Assurance 4 7.1 Describe how you will ensure that the LIHEAP program is coordinated with other programs available to low-income households (TANF, SSI, WAP, etc.). Joint application for multiple programs Intake referrals to/from other programs One - stop intake centers Other - Describe:

EOHLC uses a single application for LIHEAP, Heating System Repair/Replacement, WAP and as applicable, Low Income Water Assistance Program.

Data exchange with DTA coordinates LIHEAP with H-EAT and SNAP.

The Subgrantees develop plans for local coordination in their service territories both internally as well as external partnerships with other community and human service organizations including WAP, WIC, and utility funded programs.

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Section 8: Agency Designation, 2605(b)(6) - Assurance 6 (Required for state grantees and the Commonwealth of Puerto Rico)						
8.1 Ho	w would you categorize the primary respons	sibility of your Stat	e agency?			
	Administration Agency					
	Commerce Agency					
	Community Services Agency					
	Energy/Environment Agency					
>	Housing Agency					
	Welfare Agency					
	Other - Describe:					
If you	ate Outreach and Intake, 2605(b)(15) - Assu selected "Welfare Agency" in question 8.1, y	you must complete		8.4, as applicable.		
8.2 Ho	w do you provide alternate outreach and int	ake for HEATING	ASSISTANCE?			
8.3 Ho	w do you provide alternate outreach and int	ake for COOLING	S ASSISTANCE?			
8.4 Ho	w do you provide alternate outreach and int	ake for CRISIS AS	SSISTANCE?			
8.5 LII	HEAP Component Administration.	Heating	Cooling	Crisis	Weatherization	
8.5a W	ho determines client eligibility?	Non-profits		Non-profits	Non-profits	
	8.5b Who processes benefit payments to gas and Non-profits Non-profits lectric vendors?					
	3.5c who processes benefit payments to bulk fuel rendors?  Non-profits  Non-profits					
	8.5d Who performs installation of weatherization measures?  Non-profits Other					
If any of your LIHEAP components are not centrally-administered by a state agency, you must complete questions 8.6, 8.7, 8.8, and, if applicable, 8.9.						
8.6 What is your process for selecting local administering agencies?						

Massachusetts currently subcontracts for local administration of Home Energy Assistance with 20 agencies, 19 of which are Community Action Agencies that are in operation under the Economic Opportunity Act of 1964. EOHLC reserves the right to select a Subgrantee in any service area via an appropriate process such as a Notice of Funding Availability (NOFA) or by designation of the Secretary of EOHLC. A list of designated Subgrantees is included as an attachment to this State Plan. 8.7 How many local administering agencies do you use? 19 8.8 Have you changed any local administering agencies in the last year? Yes O No 8.9 If so, why? Agency was in noncompliance with grantee requirements for LIHEAP -V Agency is under criminal investigation Added agency Agency closed Other - describe V In April 2023, NOFAs were issued to solicit potential subgrantee partner to administer LIHEAP in the former New England Farm Workers' Council, Inc. service areas of Springfield and the greater Fitchburg area. Written applications were reviwed. In August 2023, Valley Opportunity and Making Opportunity Count were awarded the contracts to administer the program in those service areas. EOHLC determined that VOC and MOC had the necessary experience and capacity. Both agencies have been successfully serving as the interim providers in the service areas for the last year. If any of the above questions require further explanation or clarification that could not be made

in the fields provided, attach a document with said explanation here.

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Section 9: Energy Suppliers, 2605(b)(7) - Assurance 7
9.1 Do you make payments directly to home energy suppliers?
Heating Yes No
Cooling C Yes C No
Crisis • Yes O No
Are there exceptions? • Yes O No
If yes, Describe.
Heat in Rent applicants receive a check directly from Subgrantees, provided that their tenancy is verified by the landlord or management company.
9.2 How do you notify the client of the amount of assistance paid?
Applicants are notified through a Notice of Eligibility Determination. Program guidelines require the Notice is sent within 45 days of application completion. H-EAT households are notified of their qualification on a rolling basis through notices sent by DTA that are issued after a bi-weekly data match.
9.3 How do you assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment?
The Vendor Agreement details how the vendor must treat the LIHEAP customers. This includes proper costs and payments requirements. Further, the LIHEAP Program Directors' Guidance instructs Subgrantees regarding the methods to be used to ensure the vendor is following the business practices/procedures indicated in the Vendor Agreement. Additionally, a review of payments and charges are a part of the monitoring conducted by EOHLC.
9.4 How do you assure that no household receiving assistance under this title will be treated adversely because of their receipt of LIHEAP assistance?
All participating vendors must agree in the Vendor Agreement not to discriminate against the certified LIHEAP customer in prices or services and to make deliveries/supply services in accordance with normal business practice.
9.5. Do you make payments contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households?  Yes No
If so, describe the measures unregulated vendors may take.
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

### Section 10: Program, Fiscal Monitoring, and Audit, 2605(b)(10)

### 10.1. How do you ensure good fiscal accounting and tracking of LIHEAP funds?

Subgrantee LIHEAP awards are contracted for the duration of the federal fiscal year, 10/1 to 9/30. Cash requests are submitted monthly by Subgrantees for their next month's projected expenditures. The Commonwealth LIHEAP contract explains the invoice process. The Subgrantee shall submit requests for funds using the online invoice LIHEAP Cash Request Form through the Commonwealth of Massachusetts Community Software Group (CSG) system by the 5th working day of each month for the Contractor's cash needs for the upcoming month. EOHLC utilizes the Massachusetts Management Accounting and Reporting System (MMARS) and CSG Grant Management Software system to track the receipt of LIHEAP funding and payments to Subgrantees. Actual incurred monthly program expenditures are entered into the CSG system by Subgrantees via the LIHEAP Program Expenditure Report and this report is used to reconcile cash receipts with actual program expenditures.

Subgrantees that receive weatherization funding are awarded separate contracts for the Heating Emergency Assistance Retrofit Task Weatherization Assistance Program (HEARTWAP). HEARTWAP contracts are contracted for the duration of the federal fiscal year 10/1 to 9/30. Cash requests are submitted monthly by Subgrantees for reimbursement of their booked expenditures. EOHLC utilizes the MMARS and CSG System to track the receipt of HEARTWAP funding and payments to Subgrantees. Actual incurred monthly expenditures are entered into the CSG system by Subgrantees via the HEARTWAP monthly system report and this report is used to reconcile cash receipts with actual program expenditures.

If a vendor refund is received by a Subgrantee, these funds are returned to EOHLC. Subgrantees specify the LIHEAP program year the funds originate from and these returns are tracked on an excel spreadsheet by EOHLC fiscal staff and are returned to the program to include in the next allocation of funding. The funds are returned to the correct federal program year line in MMARS. If LIHEAP funds are not spent within the allowable 2 year period, those unspent funds are returned to the Federal Government.

### Audit Process

10.3. Describe any audit findings rising to the level of material weakness or reportable condition cited in the A-133 audits, Grantee monitoring assessments, inspector general reviews, or other government agency reviews of the LIHEAP agency from the most recently audited fiscal year.

No Findings

Finding	Type	Brief Summary	Resolved?	Action Taken
1	reporting	The LIHEAP Performance Data Form was not submitted timely. The report for the period ending 9/30/ 2021 was due by 3/31/2022 but was not submitted until 4/12/2022, or 12 days late.	Yes	procedure/policy changes
2	reporting	Several line items on the Annual Report on Households Assisted by LIHEAP did not agree to supporting documentation.	Yes	procedure/policy changes

### 10.4. Audits of Local Administering Agencies

What types of annual audit requirements do you have in place for local administering agencies/district offices? Select all that apply.

- Local agencies/district offices are required to have an annual audit in compliance with Single Audit Act and OMB Circular A-133
- Local agencies/district offices are required to have an annual audit (other than A-133)
- ✓ Local agencies/district offices' A-133 or other independent audits are reviewed by Grantee as part of compliance process.
- Grantee conducts fiscal and program monitoring of local agencies/district offices

**Compliance Monitoring** 

10.5. Describe the Grantee's strategies for monitoring compliance with the Grantee's and Federal LIHEAP policies and procedures: Select all that apply
Grantee employees:
☑ Internal program review
✓ Departmental oversight
Secondary review of invoices and payments
Other program review mechanisms are in place. Describe:
Local Administering Agencies/District Offices:
✓ On - site evaluation
Annual program review
Monitoring through central database
Desk reviews
Client File Testing/Sampling
Other program review mechanisms are in place. Describe:
The EOHLC Office of Administration and Finance (OAF) and Community Services Unit (CSU) respectively perform fiscal and program monitoring. CSU shall continue to review/modify program monitoring procedures to ensure compliance with all state and federal laws, regulations, and EOHLC LIHEAP Administrative Guidances and operating procedures.
10.6 Explain, or attach a copy of your local agency monitoring schedule and protocol.
EOHLC OAF and CSU annually evaluate each Subgrantee's risk of noncompliance with Federal statutes, regulations, and the terms and conditions of the subaward to determine the appropriate type of monitoring. Unless a Subgrantee has been determined to be a "High Risk", in general, the alternating schedule outlined below applies. It divides the monitoring of the Subgrantees between onsite visits and remote assessments. Each type of assessment has its own protocol and monitoring tool.
10.7. Describe how you select local agencies for monitoring reviews.
Site Visits:
Subgrantees that were programmatically assessed remotely in the last fiscal year will be monitored on site this upcoming fiscal year. For those Subgrantees that were deemed "High Risk" or have a new Program Director, an onsite assessment will be conducted regardless of the type of prior year's assessment. Fiscally, Subgrantees that are determined "High Risk" during the risk assessment evaluation or have had two or more funding cycles pass since they were last monitored will be selected for an onsite monitoring visit by EOHLC.
Desk Reviews:
Subgrantees that are determined "Low Risk" during the risk assessment evaluation will not be selected for an onsite monitoring visit by EOHLC. "Low Risk" Subgrantees will be monitored remotely with performance assessed via review of client databases.
10.8. How often is each local agency monitored?
Once a year each local agency is programmatically monitored. Following OMB Uniform Guidance 2 CFR 200.331, the local agency is monitored fiscally at least every two funding cycles or more frequently if necessary based upon DHCD's risk assessment evaluation of the agency.
10.9. What is the combined error rate for eligibility determinations? OPTIONAL
10.10. What is the combined error rate for benefit determinations? OPTIONAL
10.11. How many local agencies are currently on corrective action plans for eligibility and/or benefit determination issues? 0
10.12. How many local agencies are currently on corrective action plans for financial accounting or administrative issues? 0

If any of the above questions require further explanation or clarification that could not be made in

the fields provided, attach a document with said explanation here.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

Section 11: Timely and Me	eaningful Public Participa	ation, 2605(b)(12), 2605(C)(2)		
11.1 How did you obtain input from the public in the Select all that apply.	he development of your LIHEAP plan?			
Tribal Council meeting(s)				
<b>✓</b> Public Hearing(s)				
✓ Draft Plan posted to website and available	le for comment			
Hard copy of plan is available for public	view and comment			
Comments from applicants are recorded				
Request for comments on draft Plan is ad	lvertised			
Stakeholder consultation meeting(s)				
Comments are solicited during outreach a	activities			
Other - Describe:				
Throughout the year, EOHLC solicits and considers the comments and participation of the public and community stakeholders through a variety of methods including the quarterly meetings of the EOHLC LIHEAP Advisory Group, monthly meetings of the Massachusetts Energy Directors' Association (MEDA), quarterly meetings of the Arrearage Management Program (AMP) Best Practices group, the annual LIHEAP training conference and regular program monitoring.  11.2 What changes did you make to your LIHEAP plan as a result of this participation?  See 11.6.				
	pian as a result of this participation?			
See 11.6.	ommonwealth of Puerto Rico Only	istribution of your LIHEAP funds?		
See 11.6.  Public Hearings, 2605(a)(2) - For States and the Co	ommonwealth of Puerto Rico Only	Event Description		
See 11.6.  Public Hearings, 2605(a)(2) - For States and the Co	ommonwealth of Puerto Rico Only olic hearing(s) on the proposed use and di			
See 11.6.  Public Hearings, 2605(a)(2) - For States and the Co	ommonwealth of Puerto Rico Only blic hearing(s) on the proposed use and di Date	Event Description  EOHLC LIHEAP Advisory Group Meeting		
See 11.6.  Public Hearings, 2605(a)(2) - For States and the Co  11.3 List the date and location(s) that you held pub	ommonwealth of Puerto Rico Only  olic hearing(s) on the proposed use and di  Date  06/07/2023  07/11/2023  at the hearing(s)? 8	Event Description  EOHLC LIHEAP Advisory Group Meeting and Preliminary Hearing		
See 11.6.  Public Hearings, 2605(a)(2) - For States and the Co  11.3 List the date and location(s) that you held pub  1  2  11.4. How many parties commented on your plan a  11.5 Summarize the comments you received at the language of the summary of the following common themses emerge federal awards supporting FY23; 2) concerns we supports EOHLC and DTA to expand data mat appropriate heating system replacement costs;	ommonwealth of Puerto Rico Only  lic hearing(s) on the proposed use and di  Date  06/07/2023  07/11/2023  at the hearing(s)? 8  hearing(s).  ed at the public hearing: 1) appreciates the swith federal and state discussions related to tech of SNAP households; 4) supports DCS  5) would like to explore supplemental bene	Event Description  EOHLC LIHEAP Advisory Group Meeting and Preliminary Hearing		
See 11.6.  Public Hearings, 2605(a)(2) - For States and the Co  11.3 List the date and location(s) that you held pub  1  2  11.4. How many parties commented on your plan a  11.5 Summarize the comments you received at the language of the summarize the comments you received at the language of the summarize the supporting FY23; 2) concerns we support EOHLC and DTA to expand data mat appropriate heating system replacement costs; pumps to mitigate increased electric bills; 6) appropriate heating system replacement costs;	ommonwealth of Puerto Rico Only  olic hearing(s) on the proposed use and di  Date  06/07/2023  07/11/2023  at the hearing(s)? 8  hearing(s).  ed at the public hearing: 1) appreciates the swith federal and state discussions related to tech of SNAP households; 4) supports DCS  5) would like to explore supplemental bene ppreciates the continued active partnership	Event Description  EOHLC LIHEAP Advisory Group Meeting and Preliminary Hearing  Public Hearing		

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

### Section 12: Fair Hearings, 2605(b)(13) - Assurance 13

12.1 How many fair hearings did the grantee have in the prior Federal fiscal year? 62

12.2 How many of those fair hearings resulted in the initial decision being reversed?  $\,2\,$ 

12.3 Describe any policy and/or procedural changes made in the last Federal fiscal year as a result of fair hearings?

None at this time.

### 12.4 Describe your fair hearing procedures for households whose applications are denied.

The appeals process requires an applicant initially to appeal to the Subgrantee and offers the opportunity to appeal to EOHLC if the applicant is not satisfied with the decision issued by the Subgrantee. Appeals must be made to the LAA within 20 working days of the date of any notice of eligibility or ineligibility. Applicants can also generally request an appeal, on a form provided by the Subgrantee , if they have not been notified of their application status within forty-five (45) days of the date of application.

Within 20 working days of receiving an appeal, the Subgrantee must generally:

- 1. Schedule a hearing if a hearing has been requested by the applicant or has been deemed necessary by the Subgrantee and send a notice to the applicant establishing the date, time and location of the hearing.
  - 2. In all other cases.

 $Review \ and \ reconsider \ the \ applicant's \ application, including \ the \ possibility \ of \ obtaining \ additional \ income \ or \ other \ documentation;$ 

- 1. Reach a decision on the case; and
- 2. Notify the applicant of the final decision in writing, along with notice of the applicant's right to and procedures for appeal to EOHLC.

Within 10 working days of a hearing, the Subgrantee shall

Reach a decision on the case; and

1. Notify the applicant of the final decision in writing, along with notice of the applicant's right to and procedures for appeal to EOHLC.

Local appeals are accepted from November 1st through the fourth Friday in June.

State Level Fair Hearing (Appeal) Process

Appeals to the State of an Subgrantee Decision are accepted by EOHLC from November 1st through the fourth Friday in August.

Appeals to EOHLC of Subgrantee decisions will be handled within the EOHLC 's CSU. Applicants must appeal in writing to EOHLC within 20 working days of the date of the final Subrantee decision that includes the notice of appeal rights.

All applicant files and information pertinent to the appeal will be reviewed, and the applicant and the Subgrantee will be notified of the decision in writing within 20 working days of receipt of the complete applicant file.

### 12.5 When and how are applicants informed of these rights?

Massachusetts requires all applicants/clients to be notified of their right to appeal specific Subgrantee decisions in the heating assistance/crisis assistance and energy conservation programs. Written notification of these rights must be given:

- $1. \ When the applicant first applies for assistance;\\$
- 2. When an Subgrantee provides an applicant with a notice of either eligibility or ineligibility
- 3. When an Subgrantee issues a final decision of denial on an appeal.

### 12.6 Describe your fair hearing procedures for households whose applications are not acted on in a timely manner.

The Subrantee's must notify a household if it submitted incomplete documentation for their application within 20 working days. If a household provided complete documentation, the Subrantee must notify the household of its eligibility within 45 working days. If the Subrantee does not notify the household within 45 days, the household has a right to appeal to the Subgrantee for its determination.

At the state level, denied applicants are afforded appeal rights except when the applications are not completed in a timely manner. Since applicants have a maximum of 30 days after the end of each year's heating season to complete an incomplete application, those that remain incomplete due to an applicant's inability to provide eligibility documentation are denied and cannot be completed through the state appeal process.

### 12.7 When and how are applicants informed of these rights?

Households are informed of their right to appeal and the procedure to do so upon application. Applicants receive a Notice of Appeal Rights with their application package. Furthermore, when applicants receive a notice of denial, they are provided with a copy of Notice of Appeal Rights and the Appeal Form.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

### Section 13: Reduction of home energy needs, 2605(b)(16) - Assurance 16

13.1 Describe how you use LIHEAP funds to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance?

In accordance with LIHEAP regulations and pending the availability of funds, Subgrantees provide such services as: needs assessment, budget counseling, energy education/awareness and vendor relations as part of the ongoing servicing of eligible households. These services, under Assurance 16 of the LIHEAP statute, are directed toward households that may be in financial/energy crisis requiring individual attention beyond the standard course of action.

EOHLC encourages working with utilities on issues impacting users, particularly elders, expanding education, awareness efforts, and referrals. EOHLC monitors the Assurance 16 activities conducted by Subgrantees through annual contracting and monitoring process to ensure compliance with funding requirements.

13.2 How do you ensure that you don't use more than 5% of your LIHEAP funds for these activities?

The amounts set aside to fund these activities are predetermined by EOHLC so that it does not exceed the 5% threshold.

13.3 Describe the impact of such activities on the number of households served in the previous Federal fiscal year.

Subgrantee staff work with deliverable and utility vendors in an effort to prevent emergency situations like running out of fuel and termination of service. Further they work to enroll applicants into arrearage management programs (AMPs) and assist to arrive at affordable monthly budget payments. Enrollment in AMP leverages millions of dollars for LIHEAP clients. For those that engage in budget management activities, households track their monthly income and engage in activities that improve their understanding of their household expenses and methods of decreasing those expenses when possible.

13.4 Describe the level ofdirect benefitsprovided to those households in the previous Federal fiscal year.

The amount of direct benefits expended from the previous fiscal year was \$184,199,447 (as of July 31, 2023).

 $\textbf{13.5 How many households applied for these services?} \hspace{0.1cm} 201,\!483$ 

13.6 How many households received these services? 148,827

### Section 14 - Leveraging Incentive Program ,2607A

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 12/31/2024

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

### Section 14:Leveraging Incentive Program, 2607(A)

14.2 Describe instructions to any third parties and/or local agencies for submitting LIHEAP leveraging resource information and retaining records.

In the years OCS offers the Leveraging Incentive Program under the LIHEAP, Massachusetts requests supporting documentation of non-federal leveraged resources (local, public and private funds) within a reasonable timeframe from LAAs, Utility Companies, and resource providers such as United Way, Salvation Army, etc.

Once received, each Leveraging Resource Form would be vetted through a EOHLC review process and a statewide Leveraging Resource Report prepared for the Undersecretary's signature and submitted to the Office of Community Services, U.S. Department of Health and Human Services for the purpose of receiving the Leveraging Incentive Grant.

14.3 For each type of resource and/or benefit to be leveraged in the upcoming year that will meet the requirements of 45 C.F.R. § 96.87(d)(2)(iii), describe the following:

Resource	What is the type of resource or benefit ?	What is the source(s) of the resource ?	How will the resource be integrated and coordinated with LIHEAP?
1	Margin Over Rack (MOR)	EOHLC Heating Oil at discounted or below market prices.	The MOR pricing method is used by Local Administrating Agencies to purchase #2 fuel oil from local dealers on behalf of their clients. Participating dealers are paid for deliveries based on margin of 75 cents per gallon over a daily average rack price, based on the Oil Price Information Service (OPIS). Dealers either receive the MOR price or their current posted price for the delivery date, whichever is less.
2	Utility Discount Rates	Investor Owned Utility Companies	All income eligible LIHEAP applicants automatically qualify for discounts on their utility bills. These discounts can save up to 42% on each bill.
3	Combined Fuel Funds	LAAs	LAAs use their combined fuel funds to assist certain LIHEAP eligible and over- income households. LIHEAP eligible households can receive additional benefits to pay for home heating costs through locally established fuel funds.
4	Weatherization Support	In-kind contributions and funding from utility companies, and property owners.	Certain LIHEAP eligible households can also receive utility funded weatherization support.
5	Supplemental State Allocation	From time to time, the Massachusetts State Legislature has allocated supplemental funds to provide home energy assistance to income eligible households.	Federal LIHEAP funds can be augmented using state appropriated funds.

### **Section 15 - Training**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 12/31/2024

Section 15: Training				
15.1 Describe the training you provide for each of the following groups:				
a. Grantee Staff:				
Formal training on grantee policies and procedures				
How often?				
Annually				
Bi-annually				
As needed				
Other - Describe:				
Employees are provided with policy manual				
Other-Describe:				
b. Local Agencies:				
Formal training conference				
How often?				
Annually				
Bi-annually				
As needed				
Other - Describe:				
✓ On-site training				
How often?				
Annually				
Bi-annually				
✓ As needed				
Other - Describe:				
Employees are provided with policy manual				
Other - Describe Subgrantees receive information through Informational Memorandums and emailed listserve messages from EOHLC throughout the program year.				
c. Vendors				
Formal training conference				
How often?				
Annually				
Bi-annually				
As needed				
Other - Describe:				
<b>✓</b> Policies communicated through vendor agreements				

Policies are outlined in a vendor manual	
Other - Describe:	
15.2 Does your training program address fraud reporting and prevention?	
If any of the above questions require further explanation or clarification that the fields provided, attach a document with said explanation here.	t could not be made ir

### Section 16 - Performance Goals and Measures, 2605(b)

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 12/31/2024

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

### Section 16: Performance Goals and Measures, 2605(b) - Required for States Only

16.1 Describe your progress toward meeting the data collection and reporting requirements of the four required LIHEAP (Benefit Targeting Index, Burden Reduction Targeting Index, Restoration of Home Energy Service, and Prevention of Loss of Home Energy Service). Include timeframes and plans for meeting these requirements and what you believe will be accomplished in the coming federal fiscal year.

MA currently collects the required LIHEAP performance measures.

HLC reviews the performance data provided by the agencies and vendors which further informs program decisions and/or policies. For instance, HLC reviews the energy burden before and after receiving LIHEAP to ensure that there is an acceptable difference in change for each of the energy types and that overall the energy burden remains below 4% after receiving LIHEAP benefit.

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 12/31/2024

Section 17: Program Integrity, 2605(b)(10)							
17.1 Fraud Reporting Mechanisms							
a. Describe all mechanisms availab	ole to the public for reporting cases of	suspected waste, fraud, and abuse. S	Select all that apply.				
Online Fraud Reportin	Online Fraud Reporting						
Dedicated Fraud Report	rting Hotline						
Report directly to local	agency/district office or Grantee offi	ce					
Report to State Inspect	tor General or Attorney General						
Forms and procedures	in place for local agencies/district off	ices and vendors to report fraud, was	ete, and abuse				
Other - Describe:							
There is also a state V	Whistleblower provision in place.						
b. Describe strategies in place for a	advertising the above-referenced reso	urces. Select all that apply					
Printed outreach mater	rials						
Addressed on LIHEAP	application						
Website							
Other - Describe:							
	AP training, a presentation is made eithe						
Office of the Inspector Gener	ral, or other appropriate staff and trainin	ig materials are provided to the Subgran	itees annually.				
17.2 Handiffeedian Decommendation	. Do continuous contra						
17.2. Identification Documentation	1 Requirements						
a. Indicate which of the following to members.	forms of identification are required or	r requested to be collected from LIHI	EAP applicants or their household				
Type of Identification Collected		Collected from Whom?	1				
	Applicant Only	Applicant Only All Adults in Household					
Social Security Card is	Required	Required	Required				
photocopied and retained							
	Requested	Requested	Requested				
	<u> </u>	<b>Y</b>					
Social Security Number (Without	Required	Required	Required				
actual Card)							
	Requested	Requested	Requested				
	•						
Government-issued identification	Required	Required	Required				
card (i.e.: driver's license, state ID,	<u> </u>						
Tribal ID, passport, etc.)	Requested	Requested	Requested				

	Other	Applicant Only Required	Applicant Only Requested	All Adults in Household Required	All Adults in Household Requested	All Household Members Required	All Household Members Requested
1	Proof of Address	<b>✓</b>					
b. D	b. Describe any exceptions to the above policies.						
_	3 Identification Verification						
Des app	scribe what methods are used to ve ly	rify the authenticity	y of identification	documents provid	led by clients or ho	usehold members.	. Select all that
	Verify SSNs with Social Securi	ity Administration					
	Match SSNs with death record	s from Social Secu	rity Administratio	n or state agency			
	Match SSNs with state eligibili	ty/case managemen	nt system (e.g., SN	AP, TANF)			
	Match with state Department	of Labor system					
	Match with state and/or federa	al corrections system	n				
	Match with state child support	system					
	Verification using private softv	ware (e.g., The Wor	k Number)				
	In-person certification by staff	(for tribal grantees	s only)				
	Match SSN/Tribal ID number	with tribal databas	e or enrollment r	ecords (for tribal s	grantees only)		
V	Other - Describe:						
	Certification by Subgrante	ee staff.					
17	4. Citi	• P* 4 •					
	4. Citizenship/Legal Residency Ver at are your procedures for ensuring		nembers are U.S. o	citizens or aliens v	vho are qualified to	receive LIHEAP	benefits? Select
	hat apply.				1		
L	Clients sign an attestation of	citizenship or legal	residency				
N	Client's submission of Social	Security cards is ac	cepted as proof of	legal residency			
N	Noncitizens must provide doc	umentation of imm	igration status				
N	Citizens must provide a copy	of their birth certif	icate, naturalizati	on papers, or pass	sport		
	Noncitizens are verified throu	igh the SAVE syste	m				
	Tribal members are verified t	through Tribal enro	ollment records/T	ribal ID card			
	Other - Describe:						
	Applicants sign an attestation verifying their understanding that only United States Citizens or Qualified Aliens are eligible to receive federal energy assistance benefits and certifying under the penalties of perjury that all information they submit is true and complete to the best of their knowledge.						
17.	5. Income Verification						
_	at methods does your agency utiliz	ze to verify househo	ld income? Select	all that apply.			
N	Trequire documentation of med	ome for all adult ho	usehold members				
	Pay stubs						
	Social Security award lo	etters					
	Bank statements						
	✓ Tax statements						
	Zero-income statements	S					
	Unemployment Insuran	ice letters					
	Other - Describe:						
V	Computer data matches:						
L	<b>✓</b> Income information matched against state computer system (e.g., SNAP, TANF)						
	Proof of unemployment	benefits verified w	ith state Departm	ent of Labor			
	Social Security income	verified with SSA					

Utilize state directory of new hires
Other - Describe:
Other - Describe:
17.6. Protection of Privacy and Confidentiality
Describe the financial and operating controls in place to protect client information against improper use or disclosure. Select all that apply.
Policy in place prohibiting release of information without written consent
Grantee LIHEAP database includes privacy/confidentiality safeguards
Employee training on confidentiality for:
Grantee employees
✓ Local agencies/district offices
Employees must sign confidentiality agreement
Grantee employees
✓ Local agencies/district offices
Physical files are stored in a secure location
Other - Describe:
17.7. Verifying the Authenticity
What policies are in place for verifying vendor authenticity? Select all that apply.
All vendors must register with the State/Tribe.
All vendors must supply a valid SSN or TIN/W-9 form
Vendors are verified through energy bills provided by the household
Grantee and/or local agencies/district offices perform physical monitoring of vendors
Other - Describe and note any exceptions to policies above:
As part of the contracting process, the vendor is required to provide the Subgrantee with an acceptable vendor certification document to authenticate the vendor.
17.8. Benefits Policy - Gas and Electric Utilities
What policies are in place to protect against fraud when making benefit payments to gas and electric utilities on behalf of clients? Select all that apply.
Applicants required to submit proof of physical residency
Applicants must submit current utility bill
Data exchange with utilities that verifies:
✓ Account ownership
✓ Consumption
<b>✓</b> Balances
✓ Payment history
Account is properly credited with benefit
Other - Describe:
Centralized computer system/database tracks payments to all utilities
Centralized computer system automatically generates benefit level
Separation of duties between intake and payment approval
Payments coordinated among other energy assistance programs to avoid duplication of payments
Payments to utilities and invoices from utilities are reviewed for accuracy
Computer databases are periodically reviewed to verify accuracy and timeliness of payments made to utilities
Direct payment to households are made in limited cases only
Procedures are in place to require prompt refunds from utilities in cases of account closure
<b>Vendor agreements specify requirements selected above, and provide enforcement mechanism</b>

Other - Describe:
17.9. Benefits Policy - Bulk Fuel Vendors
What procedures are in place for averting fraud and improper payments when dealing with bulk fuel suppliers of heating oil, propane, wood, and other bulk fuel vendors? Select all that apply.
✓ Vendors are checked against an approved vendors list
Centralized computer system/database is used to track payments to all vendors
Clients are relied on for reports of non-delivery or partial delivery
Two-party checks are issued naming client and vendor
Direct payment to households are made in limited cases only
Vendors are only paid once they provide a delivery receipt signed by the client
Conduct monitoring of bulk fuel vendors
Bulk fuel vendors are required to submit reports to the Grantee
<b>V</b> endor agreements specify requirements selected above, and provide enforcement mechanism
✓ Other - Describe:
Printed delivery slips or computer printouts from the vendors are required.
17.10. Investigations and Prosecutions
Describe the Grantee's procedures for investigating and prosecuting reports of fraud, and any sanctions placed on clients/staff/vendors found to have committed fraud. Select all that apply.
Refer to state Inspector General
Refer to local prosecutor or state Attorney General
Refer to US DHHS Inspector General (including referral to OIG hotline)
Local agencies/district offices or Grantee conduct investigation of fraud complaints from public
Grantee attempts collection of improper payments. If so, describe the recoupment process
Subgrantees are instructed to recoup the value of the assistance rendered to ineligible applicants, when applicable. As stated on the back of the LIHEAP application, applicants are fully liable for repayment in these situations. Subgrantees are encouraged to use the applicable recoupment notice template provided by EOHLC. The notice advises applicants of their responsibility to make restitution. Subgrantees are advised to reduce the client's benefit level in the subsequent program year or pursue collection/legal action.
Clients found to have committed fraud are banned from LIHEAP assistance. For how long is a household banned?
Contracts with local agencies require that employees found to have committed fraud are reprimanded and/or terminated
Vendors found to have committed fraud may no longer participate in LIHEAP
Other - Describe:
An applicant with stop pay or recoupment situation can apply for LIHEAP, however, no payments can be issued until either the applicant submits information that clarifies or corrects their application or repays the benefit amount that was inappropriately received.
If any of the above questions require further explanation or clarification that could not be made in

the fields provided, attach a document with said explanation here.

# Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters

Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

#### Instructions for Certification

- 1. By signing and submitting this proposal, the prospective primary participant is providing the certification set out below.
- 2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
- 3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.BrBbr.
- 4. The prospective primary participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- 5. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meanings set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.
- 6. The prospective primary participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.
- 7. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled ``Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or

voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.

- 9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

# Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

- (1) The prospective primary participant certifies to the best of its knowledge and belief, that it and its principals:
- (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded by any Federal department or agency;
- (b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
- (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
- (d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State or local) terminated for cause or default.
- (2) Where the prospective primary participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

## Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transactions

#### Instructions for Certification

- 1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.
- 2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later

determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

- 3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or had become erroneous by reason of changed circumstances.
- 4. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meaning set out in the Definitions and Coverage sections of rules implementing Executive Order 12549. You may contact the person to which this proposal is submitted for assistance in obtaining a copy of those regulations.
- 5. The prospective lower tier participant agrees by submitting this proposal that, [[Page 33043]] should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
- 6. The prospective lower tier participant further agrees by submitting this proposal that it will include this clause titled ``Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from covered transactions, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.
- 8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

## Certification Regarding Debarment, Suspension, Ineligibility an Voluntary Exclusion--Lower Tier Covered Transactions

(1) The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal department or agency.

- (2) Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.
- **☑** By checking this box, the prospective primary participant is providing the certification set out above.

#### Section 19: Certification Regarding Drug-Free Workplace Requirements

This certification is required by the regulations implementing the Drug-Free Workplace Act of 1988: 45 CFR Part 76, Subpart, F. Sections 76.630(c) and (d)(2) and 76.645(a)(1) and (b) provide that a Federal agency may designate a central receipt point for STATE-WIDE AND STATE AGENCY-WIDE certifications, and for notification of criminal drug convictions. For the Department of Health and Human Services, the central pint is: Division of Grants Management and Oversight, Office of Management and Acquisition, Department of Health and Human Services, Room 517-D, 200 Independence Avenue, SW Washington, DC 20201.

Certification Regarding Drug-Free Workplace Requirements (Instructions for Certification)

- 1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification set out below.
- 2. The certification set out below is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, the agency, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. For grantees other than individuals, Alternate I applies.
- 4. For grantees who are individuals, Alternate II applies.
- 5. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio studios).
- 7. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).
- 8. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

Controlled substance means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

Conviction means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes:

Criminal drug statute means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

Employee means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All direct charge employees; (ii) All indirect charge employees unless their impact or involvement is insignificant to the performance of the grant; and, (iii) Temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

**Certification Regarding Drug-Free Workplace Requirements** 

Alternate I. (Grantees Other Than Individuals)

The grantee certifies that it will or will continue to provide a drug-free workplace by:,

- (a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- (b) Establishing an ongoing drug-free awareness program to inform employees about --
- (1) The dangers of drug abuse in the workplace;
- (2) The grantee's policy of maintaining a drug-free workplace:
- (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
- (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- (d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will --
- (1) Abide by the terms of the statement; and
- (2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- (e) Notifying the agency in writing, within ten calendar days after receiving notice under paragraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification

number(s) of each affected grant;

- (f)Taking one of the following actions, within 30 calendar days of receiving notice under paragraph (d)(2), with respect to any employee who is so convicted -(1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
- (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- (g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs (a), (b), (c), (d), (e) and (f).
- (B) The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

#### Place of Performance (Street address, city, county, state, zip code)

100 Cambridge Street, Suite 300  * Address Line 1		
Address Line 2		
Address Line 3		
Boston * City	MA * State	02114 * Zip Code

Check if there are workplaces on file that are not identified here.

#### Alternate II. (Grantees Who Are Individuals)

- (a) The grantee certifies that, as a condition of the grant, he or she will not engage in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance in conducting any activity with the grant;
- (b) If convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity, he or she will report the conviction, in writing, within 10 calendar days of the conviction, to every grant officer or other designee, unless the Federal agency designates a central point for the receipt of such notices. When notice is made to such a central point, it shall include the identification number(s) of each affected grant.

[55 FR 21690, 21702, May 25, 1990]

**☑** By checking this box, the prospective primary participant is providing the certification set out above.

#### Section 20: Certification Regarding Lobbying

#### Section 20: Certification Regarding Lobbying

The submitter of this application certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions
- (3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that:

If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

**☑** By checking this box, the prospective primary participant is providing the certification set out above.

Assurances

#### (1) use the funds available under this title to--

- (A) conduct outreach activities and provide assistance to low income households in meeting their home energy costs, particularly those with the lowest incomes that pay a high proportion of household income for home energy, consistent with paragraph (5);
  - (B) intervene in energy crisis situations;
- (C) provide low-cost residential weatherization and other cost-effective energy-related home repair; and
- (D)plan, develop, and administer the State's program under this title including leveraging programs, and the State agrees not to use such funds for any purposes other than those specified in this title;
- (2) make payments under this title only with respect to--
  - (A) households in which one or more individuals are receiving--
  - (i)assistance under the State program funded under part A of title IV of the Social Security Act;
  - (ii) supplemental security income payments under title XVI of the Social Security Act;
    - (iii) food stamps under the Food Stamp Act of 1977; or
  - (iv) payments under section 415, 521, 541, or 542 of title 38, United States Code, or under section 306 of the Veterans' and Survivors' Pension Improvement Act of 1978; or
  - (B) households with incomes which do not exceed the greater of -
  - (i) an amount equal to 150 percent of the poverty level for such State; or
  - (ii) an amount equal to 60 percent of the State median income;

(except that a State may not exclude a household from eligibility in a fiscal year solely on the basis of household income if such income is less than 110 percent of the poverty level for such State, but the State may give priority to those households with the highest home energy costs or needs in relation to household income.

- (3) conduct outreach activities designed to assure that eligible households, especially households with elderly individuals or disabled individuals, or both, and households with high home energy burdens, are made aware of the assistance available under this title, and any similar energy-related assistance available under subtitle B of title VI (relating to community services block grant program) or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;
- (4) coordinate its activities under this title with similar and related programs administered by the Federal Government and such State, particularly low-income

energy-related programs under subtitle B of title VI (relating to community services block grant program), under the supplemental security income program, under part A of title IV of the Social Security Act, under title XX of the Social Security Act, under the low-income weatherization assistance program under title IV of the Energy Conservation and Production Act, or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;

- (5) provide, in a timely manner, that the highest level of assistance will be furnished to those households which have the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size, except that the State may not differentiate in implementing this section between the households described in clauses 2(A) and 2(B) of this subsection;
- (6) to the extent it is necessary to designate local administrative agencies in order to carry out the purposes of this title, to give special consideration, in the designation of such agencies, to any local public or private nonprofit agency which was receiving Federal funds under any low-income energy assistance program or weatherization program under the Economic Opportunity Act of 1964 or any other provision of law on the day before the date of the enactment of this Act, except that -
  - (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and
  - (B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, then the State shall give special consideration in the designation of local administrative agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds for the fiscal year preceding the fiscal year for which the determination is made;
- (7) if the State chooses to pay home energy suppliers directly, establish procedures to --
  - (A) notify each participating household of the amount of assistance paid on its behalf:
  - (B) assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment made by the State under this title;
  - (C) assure that the home energy supplier will provide assurances that any agreement entered into with a home energy supplier under this paragraph will contain provisions to assure that no household receiving assistance under this title will be treated adversely because of such assistance under applicable provisions of State law or public regulatory requirements; and
  - (D) ensure that the provision of vendor payments remains at the option of the State in consultation with local grantees and may be contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households, including providing for agreements between suppliers and individuals eligible for benefits under this Act that seek to reduce home energy costs, minimize the risks of home energy crisis, and encourage regular payments by individuals receiving financial assistance for home energy costs;

#### (8) provide assurances that,

- (A) the State will not exclude households described in clause (2)(B) of this subsection from receiving home energy assistance benefits under clause (2), and
- (B) the State will treat owners and renters equitably under the program assisted under this title;

#### (9) provide that--

- (A) the State may use for planning and administering the use of funds under this title an amount not to exceed 10 percent of the funds payable to such State under this title for a fiscal year; and
- (B) the State will pay from non-Federal sources the remaining costs of planning and administering the program assisted under this title and will not use Federal funds for such remaining cost (except for the costs of the activities described in paragraph (16));
- (10) provide that such fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursal of and accounting for Federal funds paid to the State under this title, including procedures for monitoring the assistance provided under this title, and provide that the State will comply with the provisions of chapter 75 of title 31, United States Code (commonly known as the "Single Audit Act");
- (11) permit and cooperate with Federal investigations undertaken in accordance with section 2608:
- (12) provide for timely and meaningful public participation in the development of the plan described in subsection (c);
- (13) provide an opportunity for a fair administrative hearing to individuals whose claims for assistance under the plan described in subsection (c) are denied or are not acted upon with reasonable promptness; and
- (14) cooperate with the Secretary with respect to data collecting and reporting under section 2610.
- (15) \* beginning in fiscal year 1992, provide, in addition to such services as may be offered by State Departments of Public Welfare at the local level, outreach and intake functions for crisis situations and heating and cooling assistance that is administered by additional State and local governmental entities or community-based organizations (such as community action agencies, area agencies on aging and not-for-profit neighborhood-based organizations), and in States where such organizations do not administer functions as of September 30, 1991, preference in awarding grants or contracts for intake services shall be provided to those agencies that administer the low-income weatherization or energy crisis intervention programs.
- \* This assurance is applicable only to States, and to territories whose annual regular LIHEAP allotments exceed \$200,000. Neither territories with annual allotments of \$200,000 or less nor Indian tribes/tribal organizations are subject to Assurance 15.
- (16) use up to 5 percent of such funds, at its option, to provide services that encourage and enable households to reduce their home energy needs and

thereby the need for energy assistance, including needs assessments, counseling, and assistance with energy vendors, and report to the Secretary concerning the impact of such activities on the number of households served, the level of direct benefits provided to those households, and the number of households that remain unserved.

### **Plan Attachments**

PLAN ATTACHMENTS		
The following documents must be attached to this application		
• Delegation Letter is required if someone other than the Governor or Chairman Certified this Report.		
Heating component benefit matrix, if applicable		
Cooling component benefit matrix, if applicable		
Minutes, notes, or transcripts of public hearing(s).		