#### **DETAILED MODEL PLAN (LIHEAP)**

**Program Name:** Low Income Home Energy Assistance

Grantee Name: EXECUTIVE OFFICE OF HOUSING AND LIVABLE COMMUNITIES

Report Name: DETAILED MODEL PLAN (LIHEAP) Revision # 1

**Report Period:** 10/01/2024 to 09/30/2025

**Report Status:** Submission Accepted by CO (Revision #1)

#### Report Sections

- 1. Mandatory Grant Application SF-424
- 2. Section 1 Program Components
- 3. Section 2 HEATING ASSISTANCE
- 4. Section 3 COOLING ASSISTANCE
- 5. Section 4 CRISIS ASSISTANCE
- 6. Section 5 WEATHERIZATION ASSISTANCE
- 7. Section 6 Outreach, 2605(b)(3) Assurance 3, 2605(c)(3)(A)
- 8. Section 7 Coordination, 2605(b)(4) Assurance 4
- 9. Section 8 Agency Designation,, 2605(b)(6) Assurance 6
- 10. Section 9 Energy Suppliers,, 2605(b)(7) Assurance 7
- 11. Section 10 Program, Fiscal Monitoring, and Audit, 2605(b)(10) Assurance 10
- 12. Section 11 Timely and Meaningful Public Participation, , 2605(b)(12) Assurance 12, 2605(c)(2)
- 13. Section 12 Fair Hearings, 2605(b)(13) Assurance 13
- 14. Section 13 Reduction of home energy needs, 2605(b)(16) Assurance 16
- 15. Section 14 Leveraging Incentive Program ,2607A
- 16. Section 15 Training
- 17. Section 16 Performance Goals and Measures, 2605(b)
- 18. Section 17 Program Integrity, 2605(b)(10)
- 19. Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters
- 20. Section 19: Certification Regarding Drug-Free Workplace Requirements
- 21. Section 20: Certification Regarding Lobbying
- 22. Assurances
- 23. Plan Attachments

#### **Mandatory Grant Application SF-424**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013

Expiration Date: 02/28/2027

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

* 1.a. Type of Submission:  Plan		* 1.b. Frequency:  Annual	* 1.c. Consolidated Application/ Plan/Funding Request?  Explanation:  2. Date Received:  3. Applicant Identifier:		st? er:	* 1.d. Version:  Initial  Resubmission  Revision  Update  State Use Only:	
			<b>4a. Unique l</b> G9PBNNBR		entifier (UEI)	5. Date Received By State:	
			4b. Federal	Award Id	lentifier:	6. State Application Identifier:	
7. APPLICANT INI							
* a. Legal Name: C	ommonwealth of	Massachusetts					
* b. Address:  * Street 1:	100 CAMBR	IDGE STREET, SUITE 300	Street 2:		<u> </u>		
* City:	BOSTON	HDGE STREET, SCITE 300	County:		Suffolk		
* State:	MA		Province	:			
* Country:	United States		* Zip / Po Code:	ostal	02114 - 2425		
c. Organizationa	c. Organizational Unit:						
Department Nan Exec Office of Hou		Communities	Division Name: Strategy and Climate				
d. Name and contac Awards and on the	t information of U.S. Departmen	person to be contacted on matters in t of Health and Human Services' LII	nvolving this a HEAP contact	applicatio t list webp	n: (person will page)	be listed on Notice of Funding	
* First Name: Edward  * Last Name: Kiely							
Title: Manager, Commun	ity Service Unit		Organizational Affiliation:				
* Telephone Number (617) 573-1406	er:		Fax Number				
* Email: Edward.kiely@mas	s.gov						
* 8. TYPE OF APP. A: State Government							
* a. Is the applica	nt a Tribal Con	sortium: C Yes O No					
* b. If yes please	attach at least oi	ne the following documentation:					
		Catalog of Federal Dome: Assistance Number:	stic		C	FDA Title:	
9. CFDA Numbers and	d Titles	93.568	Low-Income Home Energy Assistance Program				
		PLICANT'S PROJECT: stance Program (HEAP) State Plan and	d Application				
11. AREAS AFFEC Statewide	TED BY FUND	ING:					
12. CONGRESSION 8	12. CONGRESSIONAL DISTRICTS OF APPLICANT: 8						
13. FUNDING PER	IOD:						
a. Start Date: 10/01/2024			<b>b. End Date:</b> 09/30/2025				
* 14. IS SUBMISSION	ON SUBJECT T	O REVIEW BY STATE UNDER EX	XECUTIVE (	ORDER 1	2372 PROCES	SS?	
a. This submissio	a. This submission was made available to the State under Executive Order 12372						

Process for review on: b. Program is subject to E.O. 12372 but has not been selected by State for review. c. Program is not covered by E.O. 12372. \*15. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT? NO
 NO If Yes, explain: 16. By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001) \*\*I Agree 🗹 \*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions. 17a. Typed or Printed Name and Title of Authorized Certifying Official 17c. Telephone (area code, number and extension) Amy Stitely 17d. Email Address amy.stitely@mass.gov 17b. Signature of Authorized Certifying Official 17e. Date Report Submitted (Month, Day, Year) 09/10/2024 sign

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013 Expiration Date: 02/28/2027

## LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

**Section 1 - Program Components** 

THE PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13)Use of this model plan is optional. However, the information requested is required in order to receive a Low Income Home Energy Assistance Program (LIHEAP) grant. Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

	Section 1 Program Components				
Pro	gram Components, 2605(a), 2605(b)(1) - Assurance 1, 2605(c)(1)(C)				
(No	Check which components you will operate under the LIHEAP program. te: You must provide information for each component designated here as requested elsewhere in plan.)	Dates of	Operation		
		Start Date	End Date		
>	Heating assistance	11/01/2024	09/30/2025		
	Cooling assistance				
	Summer crisis assistance				
>	Winter crisis assistance	11/01/2024	09/30/2025		
	Year-round crisis assistance				
>	Weatherization assistance	11/01/2024	09/30/2025		
Pro	vide further explanation for the dates of operation, if necessary	•	.,		
Est	imated Funding Allocation, 2604(C), 2605(k)(1), 2605(b)(9), 2605(b)(16) - Assurances 9 and 16				
	Estimate what amount of available LIHEAP funds will be used for each component that you will operate: total of all percentages must add up to 100%.	Percentage ( % )	Prior year totals		
H	leating assistance	75.00%	73.00%		
C	cooling assistance	0.00%	0.00%		
S	ummer crisis assistance	0.00%	3.00%		
V	Vinter crisis assistance	1.00%	0.00%		
Y	ear-round crisis assistance	0.00%	0.00%		
V	Veatherization assistance	10.00%	10.00%		
C	arryover to the following federal fiscal year	0.95%	0.95%		
A	dministrative and planning costs	10.00%	10.00%		
S	ervices to reduce home energy needs including needs assessment (Assurance 16)	3.00%	3.00%		
-	sed to develop and implement leveraging activities	0.05%	0.05%		
TOT	TAL .	100.00%	100.00%		

Tribal grant recipients: direct-grant tribes, tribal organizations, or territories with allotments of \$20,000 or less may use for planning and administration up to 20% of the funds payable. Grant recipients that are direct grant tribes, tribal organizations, or territories with allotments over \$20,000 may use for planning and administration purposes up to 20% of the first \$20,000 (or \$4,000) plus 10% of the funds payable that exceeds \$20,000. Any administrative costs in excess of these limits must be paid from non-federal sources.

1.3 The f	funds reserved for winter crisis assistance	that have not been exp	ended by March 15 wi	ll be reprogrammed t	ю:	
>	Heating assistance			Cooling a	ssistance	
	Weatherization ass	istance		Other (sp	ecify:)	
	cal Eligibility, 2605(b)(2)(A) - Assurance 2					
	ou consider households categorically eligible toolumn below?	ole if at least one house	hold member receives	at least one of the follo	owing categories of benefits	
	swered "Yes" to question 1.4, you must c	omplete the table below	v and answer question	s 1.5 and 1.6.		
5	,,,	Heating	Cooling	Crisis	Weatherization	
TANF		C Yes O No	C Yes C No	O Yes ⊙ No	O Yes O No	
SSI		C Yes O No	C Yes C No	C Yes O No	C Yes O No	
SNAP		⊙ Yes ○ No	C Yes C No	C Yes O No	O Yes O No	
Means-tes	sted Veterans Programs	C Yes © No	C Yes C No	C Yes O No	C Yes O No	
	Provide your definition of categorical elig		160 2110	2 105 2 110	100 2110	
of Tra house energy accord eligib	households that already have had their eligibility verified by a state agency. It also reduces the administrative burden on the Subgrantees and the involved state agencies.  1.5 Do you automatically enroll households without a direct annual application? Yes No  If Yes, explain:  SNAP recipient households' income and utility information are collected by the Massachusetts Department of Transitional Assistance (DTA) and data matched with HEAP households. DTA determines those SNAP households with limited energy burden eligible to receive an annual benefit of \$21 based on their residential energy cost and affordability threshold as determined by Commonwealth of Massachusetts, and issues notices accordingly. Income eligible households with no energy cost (i.e., excluding heat included in rent tenants) are not eligible to receive a H-EAT benefit.  1.6 How do you ensure there is no difference in the treatment of categorically eligible households from those not receiving other public assistance when determining eligibility and benefit amounts?  All applicant households, including H-EAT recipients, must have their eligibility for regular HEAP					
	Massachusetts has specific progran	n eligibility criteri	a that must be me	t.		
	you allocate LIHEAP funds toward a nom	inal payment for SNA	P households? © Yes	O No		
	swered "Yes" to question 1.7a, you must					
1.7b Am	ount of Nominal Assistance: \$21.00					
1.7c Free	quency of Assistance					
~	Once Per Year					
	Once every five years					
	Other - Describe:					
1.7d Hov	l v do you confirm that the household recei	ving a nominal paymer	at has an energy cost or	r need?		
	Through the established interdepartmental agreement, it is determined that the SNAP households receiving the H-EAT benefit have energy costs/needs. Further the notice that DTA issues with the H-EAT benefit explains that the benefit is to pay towards home energy expenses and must be returned if certain criteria are not met (e.g., ineligible dwelling types).					
Determin	nation of Eligibility - Countable Income					
1.8. In de	etermining a household's income eligibility	y for LIHEAP, do you	use gross income or ne	t income?		
<b>✓</b> Gr	oss Income					

	Net Income
	Other - Describe
1.9. S	elect all the applicable forms of countable income used to determine a household's income eligibility for LIHEAP
>	Wages
>	Self - Employment Income
>	Contract Income
>	Payments from mortgage or Sales Contracts
>	Unemployment insurance
>	Strike Pay
>	Social Security Administration (SSA ) benefits
	✓ Including MediCare deduction  Excluding MediCare deduction
>	Supplemental Security Income (SSI )
>	Retirement / pension benefits
>	General Assistance benefits
>	Temporary Assistance for Needy Families (TANF) benefits
	Loans that need to be repaid
>	Cash gifts
	Savings account balance
>	One-time lump-sum payments, such as rebates/credits, winnings from lotteries, refund deposits, etc.
	Jury duty compensation
>	Rental income
	Income from employment through Workforce Investment Act (WIA)
	Income from work study programs
>	Alimony
>	Child support
>	Interest, dividends, or royalties
>	Commissions
>	Legal settlements
>	Insurance payments made directly to the insured
	Insurance payments made specifically for the repayment of a bill, debt, or estimate

~	Veterans Administration (VA) benefits
	Earned income of a child under the age of 18
	Balance of retirement, pension, or annuity accounts where funds cannot be withdrawn without a penalty.
	Income tax refunds
	Stipends from senior companion programs, such as VISTA
	Funds received by household for the care of a foster child
	Ameri-Corp Program payments for living allowances, earnings, and in-kind aid
	Reimbursements (for mileage, gas, lodging, meals, etc.)
	Other
	ny of the above questions require further explanation or clarification that could not be made in fields provided, attach a document with said explanation here.
1.10 l	Do you have an online application process  Yes No
1.1	0a If yes, describe the type of online application (Select all boxes that apply)
	A PDF version of the application is available online and can be downloaded, filled out and mailed in for processing.
>	A state-wide online application that allows a customer to complete data entry and submit an application electronically for processing.
	One or more locally available online applications that allows a customer to complete data entry and submit an application electronically for processing.
>	Online application that is also mobile friendly
	Other, please describe
Pleas	e include a link(s) to a statewide application, if available:
	www.toapply.org/MassLIHEAP
1.10b	Can all program components be applied for online?
If no,	explain which components can and cannot be applied for online.
1.11 1	Do you have a process for conducting and completing applications by phone 💽 Yes 🔘 No
1.12 1	Do you or any of your subrecipients require in person appointments in order to apply 🔘 Yes 🛭 💽 No
If yes	s, please provide more information regarding why in-person appointments are required and in what circumstances they are required.
1.13	How can applicants submit documentation for verification? Select all that apply:
~	In-person
>	Mail
>	Email
<b>&gt;</b>	Portal application
<b>&gt;</b>	Other, please describe
	Drop off at intake sites.

#### **Hidden for Section 1**

#### **Section 2 - HEATING ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES **ADMINISTRATION FOR CHILDREN AND FAMILIES** 

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013 Expiration Date: 02/28/2027

#### LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) **MODEL PLAN Section 2 - Heating Assistance**

	Section 2 - Heating Assistance				
Eligibility, 2605(	b)(2) - Assurance 2				
2.1 Designate the	e income eligibility threshold used for the	e heating o	component:		
Add	Household size		Eligibility Guideline		Eligibility Threshold
1	All Household Sizes		State Median Income		60.00%
2.2 Do you have Heating Assistan	additional eligibility requirements for ace?	• Yes	C <sub>No</sub>		
2.3 Check the ap	propriate boxes below and describe the p	policies fo	r each.		
Do you require a	nn Assets test?	C Yes	⊙ No		
If yes, describe:	Do you have additional/differing eligibili	ty policies	for:		
Renters?		Yes	O <sub>No</sub>		
If yes, describe:		•			
	renter that does not live in a subsidized bui eat is eligible for a full HEAP benefit.	lding or a l	Low Income Housing Tax Credit (LIHT	ΓC) building.	, that pays their vendor directly
Renters Li	ving in subsidized housing?	Yes	O <sub>No</sub>		
directly fo above, wit monthly in housing or	renter living in a subsidized building or living their heat, or who lives in a subsidized but the heat included in rent where the monthly income, may be eligible for a partial HEAP in a LIHTC building with heat included in onthly income towards rent are not eligible.	nilding or a rent is <u>mor</u> benefit. Th n their rent	LIHTC building, as described e than 30% of the gross HEAP nose renters living in subsidized that pay 30% or less of their gross		
Renters wi	th utilities included in the rent?	• Yes	C <sub>No</sub>		
If yes, describe:		•			
Housing Tax	r that does not live in a subsidized Credit (LIHTC) building, whose full HEAP benefit.				
Do you give prio	rity in eligibility to:				
Older Adu	lts (60 years or older)?	Oyes	⊙ No		
If yes, describe:					
Individual	s with a disability?	Oyes	⊙ <sub>No</sub>		
If yes, describe:					
Young chil	ldren?	Oyes	€ No.		
If yes, describe:		res	110		
	s with high energy burdens?	C Yes	<b>©</b> No		
If ves, describe:		108	110		
Other?		C Yes	<b>©</b> M.		
		Yes	₩ NO		
If yes, describe:	policies for each "yes" checked above:				
	the application must establish the following to	to determin	ne eligibility		

- Household members' U.S. Citizenship and/or Qualified Alien status
- · Identity of the Applicant
- · Address verification
- · Occupancy at address during the heating season
- · Household size
- · Income sources or the lack of income for every member of the household 18 years or older
- Student status for any member of the household 18 years or older
- Housing costs (e.g., rent, condo fee, mortgage, insurance, taxes)
- Housing situation (rental, owned, or other)
- · Household energy burden.

#### Determination of Benefits 2605(b)(5) - Assurance 5, 2605(c)(1)(B)

2.4 Describe how you prioritize the provision of heating assistance to vulnerable populations, e.g., benefit amounts, early application periods, etc.

Subgrantees target their outreach to vulnerable populations including but not limited to the disabled, elderly and those on fixed incomes. The benefit amount is determined in the same manner regardless of the source of income or vulnerable status; the determining factors are family income level and size. Those factors place the household in the Massachusetts HEAP benefit matrix and there may additionally be proration of benefit due to household members' U.S. Citizenship/Qualified Alien Status. The Commonwealth of Massachusetts maintains a mail-in recertification process, by which most households, including vulnerable households, utilize when applying for assistance. An online recertification process is offered as well. Eligibility is often determined before the beginning of the heating season (November 1) for returning applicants.

The Commonwealth of Massachusetts uses a mixture of a fixed benefit determined by poverty level, and offers an additional benefit, the High Energy Cost Supplement (HECS), to households that surpass the previous year's heating cost thresholds. This process assures that households with the lowest income and the highest energy costs receive the most benefits.

2.5. Ch. al-Al		- II 41 - 4 I-)			
2.5 Check the variables you use to determ	ine your benefit levels. (Check	an that apply):			
<b>✓</b> Income					
Family (household) size					
<b>✓</b> Home energy cost or need:					
<b>✓</b> Fuel type					
Climate/region					
Individual bill					
Dwelling type					
Energy burden (% of income	spent on home energy)				
Energy need	Energy need				
Other - Describe:	Other - Describe:				
Benefit Levels, 2605(b)(5) - Assurance 5, 2	2605(c)(1)(B)				
2.6 Describe estimated benefit levels for the shown in the payment matrix.	ne fiscal year for which this pla	n applies. Please note: the maximum and mi	inimum benefits must be		
Minimum Benefit	\$200	Maximum Benefit	\$600		
2.7 Do you provide in-kind (e.g., blankets	2.7 Do you provide in-kind (e.g., blankets, space heaters) and/or other forms of benefits?2 © Yes  No				
If yes, describe.					
		·	·		

#### **Section 3 - COOLING ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES **ADMINISTRATION FOR CHILDREN AND FAMILIES** 

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013

Expiration Date: 02/28/2027

#### LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) **MODEL PLAN**

**Section 3 - Cooling Assistance** 

Section 3 - Cooling Assistance					
Eligibility, 2605(	c)(1)(A), 2605 (b)(2) - Assurance 2				
3.1 Designate Th	e income eligibility threshold used for th	e Cooling o	component:		
Add	Household size		Eligibility Guideline	Eligibility Thresho	old
1					0.00%
3.2 Do you have a Cooling assistant	additional eligibility requirements for ce?	C Yes	O <sub>No</sub>		
3.3 Check the ap	propriate boxes below and describe the	policies for	each.		
Do you require a	n Assets test?	O Yes	O <sub>No</sub>		
If yes, describe:		-			
Do you have add	itional/differing eligibility policies for:				
Renters?		O Yes	O <sub>No</sub>		
If yes, describe:		•			
Renters Li	ving in subsidized housing?	O Yes	C <sub>No</sub>		
If yes, describe:		•			
Renters wi	th utilities included in the rent?	O Yes	C <sub>No</sub>		
If yes, describe:					
Do you give prio	rity in eligibility to:				
Older Adu	lts (60 years or older)?	O Yes	C <sub>No</sub>		
If yes, describe:					
Individuals	s with a disability?	O Yes	C <sub>No</sub>		
If yes, describe:					
Young chil	dren?	O Yes	C <sub>No</sub>		
If yes, describe:					
Household	s with high energy burdens?	O Yes	C <sub>No</sub>		
If yes, describe:		103			
Other?		C Yes	C No.		
If yes, describe:		io res			
	policies for each "yes" checked above:				
	<u> </u>	ssistance to	o vulnerable populations, e.g., benefit amou	nts, early application pe	eriods.
etc.	71			, J P	,
Determination of	f Benefits 2605(b)(5) - Assurance 5, 2605	(c)(1)(B)			
3.5 Check the va	riables you use to determine your benefi	t levels. (Cl	heck all that apply):		
Income					
Family (hor	usehold) size				
Home energy cost or need:					
	Fuel type				
	nate/region				
	vidual hill				

Dwelling type					
Energy burden (% of income sp	ent on home energy)				
Energy need					
Other - Describe:					
	·				
Benefit Levels, 2605(b)(5) - Assurance 5, 2605(c)(1)(B)					
3.6 Describe estimated benefit levels for the f shown in the payment matrix.	iscal year for which this plar	a applies. Please note: the maximum and min	nimum benefits must l	be	
Minimum Benefit	\$0	Maximum Benefit	\$0		
3.7 Do you provide in-kind (e.g., fans, air cor	nditioners) and/or other form	ns of benefits? O Yes O No			
If yes, describe.					
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.					

#### **Section 4 - CRISIS ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013 Expiration Date: 02/28/2027

## LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

**Section 4 - Crisis Assistance** 

#### Section 4: CRISIS ASSISTANCE

Eligibility - 2604(c), 2605(c)(1)(A)

4.1 Designate the income eligibility threshold used for the crisis component

Add Household size		Eligibility Guideline	Eligibility Threshold	
1	All Household Sizes	State Median Income	60.00%	

#### 4.2 Provide your LIHEAP program's definition for determining a crisis.

If you administer multiple crisis assistance programs (winter, summer, and/or year-round), Include all program definitions.

#### Explanation of FastTrack System

The crisis intervention component of Massachusetts' HEAP is a FastTrack system, integrated into the heating assistance program, for prioritizing and expediting services to households experiencing heating emergencies. The purpose of this FastTrack system is to provide swift response to heating emergencies, while steering applicants into the mainstream heating assistance component with full benefits. Emergency applications are given priority at all intake and processing steps.

When an applicant notifies the Subgrantee of their emergency, the Subgrantee reviews the application and requests any documentation still required to complete the application. The emergency application is given certification priority.

#### **Heat-Related Crisis**

Subgrantees are required to provide a response within 24 hours of the eligible household's application or request for those experiencing a crisis, in accordance with the statute and corresponding procedures outlined in the current fiscal year's Administrative Guidance.

The criteria for designating a crisis are as follows:

- Imminent Loss of heat due to:
  - Less than a 3-day supply of deliverable fuel or a reading of 1/8 of a tank (or less) on a standard 275-gallon oil tank.
  - Receipt of a final utility termination notice for the primary heat source or the secondary heat source necessary to operate the primary heating system.
  - Eviction within 72 hours for a renter whose heat is included in the rent.

Other circumstances in accordance with the statute, which are deemed to be "household energy related emergencies" and cannot be resolved by other public or private resources of the Subgrantee or its community. This includes payments toward a utility security deposit for an Applicant whose service is provided by a Municipal Utility Company that requires a deposit prior to connection of services.

#### 4.3 What constitutes a life-threatening crisis?

Subgrantees are required to provide for emergency response within 18 hours of the eligible household's application or request for those experiencing a life-threatening crisis, in accordance with the statute and corresponding procedures outlined in the current fiscal year's Administrative Guidance.

A life-threatening crisis is currently having no heat, and it includes:

- · Ran out of deliverable fuel
- · utilities disconnected
- · the aftermath of fire or other unforeseen events that may force relocation, or
- heating system failure

Crisis Requirement, 2604(c)

4.4 Within how many hours do you provide an intervention that will resolve the energy crisis for eligible households? 24Hours

4.5 Within how many hours do you provide an intervention that will resolve the energy crisis for eligible households in life-threatening situations? 18Hours

Crisis Eligibility, 2605(c)(1)(A)		
		Year-Round Crisis
4.6 Do you have additional eligibility requirements for Crisis Assistance?	~	

4.7 Check the app	ropriate boxes below to indicate type(s) of assistance provided					
Do you require an	Do you require an Assets test?					
Do you give priority in eligibility to:						
Older Adult	s (60 years or older)?					
Individuals	with a disability?					
Young Child	Iren?					
Households	with high energy burdens?					
Other (Spec	ify):					
In Order to receiv	e crisis assistance:	11	*	- 1°		
Must the ho	usehold have received a shut-off notice or have a near empty tank?	<b>&gt;</b>				
Must the ho	usehold have been shut off or have an empty tank?					
Must the ho	usehold have exhausted their regular heating benefit?					
Must renter	s with heating costs included in their rent have received an eviction notice?	~				
Must heatin	g/cooling be medically necessary?					
Must the ho	usehold have non-working heating or cooling equipment?					
Other (Speci	ify):					
Do you have addit	ional/differing eligibility policies for:	- 11	*	<u>-</u>		
Renters?						
Renters livir	g in subsidized housing?					
Renters with	Renters with utilities included in the rent?					
Explanations of po	olicies for each "yes" checked above:	31		77		
Determination of l						
4.8 How do you ha	andle crisis situations?					
	Separate component					
<u> </u>	Benefit Fast Track, no separate amount of crisis funds is issued. Rather beneresponse time frames.	efits are issued	l to crisis cust	omers within crisis		
	Other - Describe:					
4.9 If you have a s	eparate component, how do you determine crisis assistance benefits?					
	Amount to resolve the crisis. \$0					
	Other - Describe:					
Crisis Requiremen	nts, 2604(c)					
	t applications for energy crisis assistance at sites that are geographically accessib	le to all house	holds in the a	rea to be served?		
⊙ Yes ○ No	Explain.					
This is accomplished through the volunteer agency and Subgrantee network, which includes but is not limited to, local Councils on Aging, local Veteran Agents, and various nonprofit partners.						
If a household is homebound or remotely located, Subgrantee staff are authorized to travel to such a household.						
Additionally, the Applicants may designate a proxy to complete the application process on their behalf.						
Further, households experiencing emergencies may apply through the HEAP application portal or telephonically with their Subgrantee.						
4.11 Do you provide individuals who are individuals with a disability the means to:						
Submit applications for crisis benefits without leaving their homes?						
⊙ Yes C No						
If No, explain.						
	es at which applications for crisis assistance are accepted?					

If No, explain.				
If you answered "No" to both options in question disabled?	4.11, please	explain alte	ernative means of intake to those who are homebound or physically	7
Benefit Levels, 2605(c)(1)(B)				
4.12 Indicate the maximum benefit for each type of	of cricic accie	tance offere	ed.	
Winter Crisis \$600.00 maximum benefit		tunce offere	· ·	
Summer Crisis \$0.00 maximum benefit				
Year-round Crisis \$0.00 maximum benefit				
4.13 Do you provide in-kind (e.g. blankets, space h	eaters, fans	) and/or oth	ner forms of benefits?	
C Yes O No If yes, Describe		,		
2 105 2 10 If yes, Describe				
4.14 Do you provide for equipment repair or repla	cement usin	ng crisis fund	ds?	
C Yes © No				
If you answered "Yes" to question 4.14, you must	complete au	estion 4.15.		
4.15 Check appropriate boxes below to indicate ty	1)	11		
	Winter Crisis	Summer Crisis	Year-round Crisis	
Heating system repair				
Heating system replacement				
Cooling system repair				
Cooling system replacement				
Wood stove purchase				
Pellet stove purchase				
Solar panel(s)				
Utility poles / gas line hook-ups				
Other (Specify):				
4.16 Do any of the utility vendors you work with e	nforce a mo	ratorium on	a shut offs?	
• Yes O No				
If you responded "Yes" to question 4.16, you must	t respond to	question 4.1		
4.17 Describe the terms of the moratorium and an	y special dis	pensation re	received by LIHEAP clients during or after the moratorium period.	l•
sources because of their inability to pay for it residential heating system cannot be shut off or	and who also during this pe moratorium	has proven eriod. Charge does not app	gas and electric companies from shutting off a customer's home energy a financial hardship. Also, service that is needed to run a customer's es continue to be applied during this period and the customer still owes by to debt accrued before November 15. In addition to the winter utility shutoffs for those who qualify.	
<b>4.18</b> If you experience a natural disaster, do you in No	ntend to utili	ize LIHEAP	? crisis funds to address disaster related crisis situations? C Yes	⊙
If yes, describe				
If any of the above questions requithe fields provided, attach a docum			anation or clarification that could not be made xplanation here.	e in

#### **Section 5 - WEATHERIZATION ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

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## LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

**Section 5 - Weatherization Assistance** 

Sectio	Section 5: WEATHERIZATION ASSISTANCE				
Eligibility, 2605(c)(1)(A), 2605(b)(2) - Assur	rance 2				
5.1 Designate the income eligibility threshol	d used for the Weatheriz	zation component			
Add Househo	ld Size	Eligibility Guideline	Eligibility Threshold		
1 All Household Sizes		State Median Income	60.00%		
<b>5.2 Do you enter into an interagency agreen</b> $\operatorname{No}$	nent to have another gov	ernment agency administer a WEATHERIZ	ATION component? O Yes		
5.3 If yes, name the agency and attach a cop	y of the Internal Agreen	nent or Contract.			
5.4 Is there a separate monitoring protocol	for weatherization? 💽 Y	Yes ONo			
WEATHERIZATION - Types of Rules					
5.5 Under what rules do you administer LII	HEAP weatherization? (	Check only one.)			
Entirely under LIHEAP (not DOE) r	ules				
Entirely under DOE WAP (not LIHE	(AP) rules				
Mostly under LIHEAP rules with the	following DOE WAP ru	le(s) where LIHEAP and WAP rules differ (	Check all that apply):		
Income Threshold					
Weatherization of entire multi- eligible units or will become eligible within		is permitted if at least 66% of units (50% in	2- & 4-unit buildings) are		
Weatherize shelters temporarily care facilities).	y housing primarily low	income persons (excluding nursing homes, p	risons, and similar institutional		
✓ Other - Describe:					
Heating systems not subject to	DOE Installation Standard	ds/Standard Work Specifications.			
Mostly under DOE WAP rules, with	the following LIHEAP ru	ule(s) where LIHEAP and WAP rules differ (	(Check all that apply.)		
Income Threshold					
Weatherization not subject to D	Weatherization not subject to DOE WAP maximum statewide average cost per dwelling unit.				
Weatherization measures are n	ot subject to DOE Saving	gs to Investment Ration (SIR ) standards.			
Other - Describe:					
Eligibility, 2605(b)(5) - Assurance 5					
5.6 Do you require an assets test?	C Yes O No				
5.7 Do you have additional/differing eligibility policies for :					
Renters	⊙ Yes O No				
Renters living in subsidized housing?	⊙ Yes C No				
Renters with utilities included in the rent?	• Yes O No				
5.8 Do you give priority in eligibility to:					
Older Adults?	C Yes O No				
Individuals with a disability?	C Yes O No				
Young Children?	O Yes O No				

House holds with high energy burdens?	C Yes O No		
Other? No heat emergencies	© Yes ○No		
If you selected "Yes" for any of the options below.	s in questions 5.6, 5.7, or 5.8, y	ou must provide further explanation of these policies in the text field	
Priority for no-heat emergencion the need for service.	es is designated for the "heating	season" between October 1 through April 30. Priority is always based on	
	setts' regulations regarding whe	ents) Attachment A, "HEARTWAP Costs, Activities & Requirements," en a Tenant/Landlord Agreement is required. When an Agreement is natures and dates.	
	ssistance. If an unsafe or inopera	ent (Appendix C) when it is required for heating system activities, then the able condition exists, the Subgrantee's recourse is to inform the local Board ocated.	
Benefit Levels			
5.9 Do you have a maximum LIHEAP wear	therization benefit/expenditur	e per household? • Yes O No	
5.9a If yes, what is the maximum? \$18,5	00		
5.10 Do you use an Average Cost per Unit (	(ACPU). O Yes O No		
5.10a If so, what is the ACPU amount?	\$0		
Types of Assistance, 2605(c)(1), (B) & (D)			
5.11 What LIHEAP weatherization measur	res do you provide ? (Check a	ll categories that apply.)	
Weatherization needs assessments/a	nudits	Energy related roof repair	
Caulking and insulation		Major appliance repairs	
Storm windows		Major appliance replacement	
Furnace/heating system modificatio	ns/repairs	Windows/sliding glass doors	
Furnace replacement		Doors	
Cooling system modifications/repair	rs	Water Heater	
Water conservation measures		Cooling system replacement	
Roof top solar		Community solar projects	
Compact florescent light bulbs  Fuel tank replacement, fuel line replacement, chimney liner, and asbesto abatement when related to heating system replacement. Heat pump installations/conversions may occur in certain circumstances to aid the Commonwealth's goals for electrification efforts. Large free standing electric domestic hot water heaters may be replaced with a tankless coil under certain conditions with Commonwealth of Massachusetts approval.			
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.			

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN Section 6 - Outreach

### Section 6: Outreach, 2605(b)(3) - Assurance 3, 2605(c)(3)(A) 6.1 Select all outreach activities that you conduct that are designed to assure that eligible households are made aware of all LIHEAP assistance Place posters/flyers in local and county social service offices, offices of aging, Social Security offices, VA, etc. Publish articles in local newspapers or broadcast media announcements. Include inserts in energy vendor billings to inform individuals of the availability of all types of LIHEAP assistance. V Mass mailing(s) to prior-year LIHEAP recipients. V Inform low income applicants of the availability of all types of LIHEAP assistance at application intake for other low-income programs. Execute interagency agreements with other low-income program offices to perform outreach to target groups. V Web Posting Email Texting V Events Social Media Other (specify): The Commonwealth of Massachusetts and its Subgrantees maintain working relationships with other state agencies including the SNAP

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.

office. Massachusetts will continue to partner with both state and outside resources to promote the HEAP program and explore new partnerships

Massachusetts will continue to work with its digital consultant to establish individual Subgrantee social media marketing plans to better promote the program through targets advertisements on various social media applications. To appeal to more households, Massachusetts will drop "Low

and methods of outreach. The MA Registry of Motor Vehicles will have a IHEAP advertisement run on its waiting rooms monitors.

Income" from outreach and correspondence materials and refer to the program as Home Energy Assistance Program (HEAP).

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## LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

#### **Section 7 - Coordination**

# Section 7: Coordination, 2605(b)(4) - Assurance 4 7.1 Describe how you will ensure that the LIHEAP program is coordinated with other programs available to low-income households (TANF, SSI, WAP, etc.). Joint application for multiple programs (indicate programs included) LIHEAP, Heating System Repair and Replacement and WAP Intake referrals to/from other programs (indicate programs included) The Subgrantees develop plans for local coordination in their service territories both internally as well as external partnerships with other community and human service organizations including WAP, WIC, and utility funded programs. One - stop intake centers Data exchange with DTA coordinates HEAP with H-EAT and SNAP. The Commonwealth of Massachusetts is committed to exploring community solar opportunities with its state and local partners.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN Section 8 - Agency Designation

## Section 8: Agency Designation, 2605(b)(6) - Assurance 6 (Required for state Grant recipients and the Commonwealth of Puerto Rico)

	recipients and the Commonwealth of Puerto Rico)				
8.1 Ho	w would you categorize the primary respons	sibility of your State	e agency?		
	Administration Agency				
	Commerce Agency				
	Community Services Agency				
	Energy/Environment Agency				
<b>&lt;</b>	Housing Agency				
	State Department of Welfare (administers	TANF, SNAP, and/	or Medicaid)		
	Economic Development Agency				
	Other - Describe:				
	e current list of subrecipient name, main off imber. Used for Near hotline and OCS Servic			number, county(s) served,	Congressional District, and
If you	Alternate Outreach and Intake, 2605(b)(15) - Assurance 15  If you selected "State Department of Welfare (administers TANF, SNAP, and/or Medicaid)" in question 8.1, you must complete questions 8.2, 8. 3, and 8.4, as applicable.				
8.2 Ho	w do you provide alternate outreach and int	ake for heating assi	istance?		
8.3 Ho	w do you provide alternate outreach and int	ake for cooling assi	stance?>		
8.4 How do you provide alternate outreach and intake for crisis assistance?					
8.5 LII	HEAP Component Administration.	Heating	Cooling	Crisis	Weatherization
8.5a W	ho determines client eligibility?	Non-profits		Non-profits	Non-profits
	Tho processes benefit payments to gas and evendors?	Non-profits		Non-profits	
8.5c wl vendor	no processes benefit payments to bulk fuel 's?	Non-profits		Non-profits	
	8.5d Who performs installation of weatherization measures?  Non-profits Other				

Include a current list of subrecipient(s) name, main office address (do not list P.O. Box), phone number, county(s) served, Congressional District, and UEI number.
If any of your LIHEAP components are not centrally-administered by a state agency, you must complete questions 8.6, 8.7, 8.8, and, if applicable, 8.9.
8.6 What is your process for selecting local administering agencies?
Massachusetts reserves the right to select a Subgrantee in any service area via an appropriate process such as a Notice of Funding Availability (NOFA) or by designation of the Secretary.
8.7 How many local administering agencies do you use? 20
8.8 Have you changed any local administering agencies in the last year?  Yes No
8.9 If so, why?
Agency was in noncompliance with Grant recipient requirements for LIHEAP -
Agency is under criminal investigation
Added agency
Agency closed
Other - describe
8.10 If a subrecipient is no longer providing LIHEAP, are you aware of prior-year LIHEAP funds being mismanaged or misspent? C Yes No
8.10a If yes, please explain.
8.10b If you are aware, were other federal programs impacted such as CSBG, SSBG, Head Start, TANF, and Department of Energy Weatherization funding, etc. Tyes No
8.10c If yes, please explain.
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN Section 9 - Energy Suppliers

	Section 9: Energy Suppliers, 2605(b)(7) - Assurance 7
9.1 Do you make p	payments directly to home energy suppliers?
Heating	⊙ Yes O No
Cooling	O Yes O No
Crisis	⊙ Yes ○ No
Are there except	tions? • Yes • No
If yes, Describe.	
	n Rent applicants receive a check directly from Subgrantees, provided that their tenancy is verified to management company.
Арр	otify the client of the amount of assistance paid?  Olicants are notified through a Notice of Eligibility Determination. Program guidelines require the Notice to be sent within 45 days of completion. H-EAT households are notified of their qualification on a rolling basis through notices sent by DTA that are issued after lata match.
The Vo and paymen methods to b Agreement.	sure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the home energy and the amount of the payment?  endor Agreement details how the vendor must treat the HEAP customers. This includes proper costs to requirements. Further, the HEAP Program Directors' Guidance instructs Subgrantees regarding the used to ensure the vendor is following the business practices/procedures indicated in the Vendor Additionally, a review of payments and charges are a part of the monitoring conducted by the alth of Massachusetts.
assistance? All par	ssure that no household receiving assistance under this title will be treated adversely because of their receipt of LIHEAP retrictional receivable and the Vendor Agreement not to discriminate against the certified order in prices or services and to make deliveries/supply services in accordance with normal busines
9.5. Do you make households? O Yes No	payments contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible
	he measures unregulated vendors may take. the template statewide vendor agreement or a policy that indicates local agreements must adhere to statewide policies and

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## LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

Section 10 - Program, Fiscal Monitoring, and Audit

#### Section 10: Program, Fiscal Monitoring, and Audit, 2605(b)(10)

#### 10.1. How do you ensure good fiscal accounting and tracking of funds?

Subgrantee HEAP awards are contracted for the duration of the federal fiscal year, 10/1 to 9/30. Cash requests are submitted monthly by Subgrantees for their next month's projected expenditures. The Commonwealth HEAP contract explains the invoice process. The Subgrantee shall submit requests for funds using the online invoice HEAP Cash Request Form through the Commonwealth of Massachusetts Community Software Group (CSG) system by the 5th working day of each month for the Contractor's cash needs for the upcoming month. The Massachusetts Management Accounting and Reporting System (MMARS) and CSG Grant Management Software system are used to track the receipt of HEAP funding and payments to Subgrantees. Actual incurred monthly program expenditures are entered into the CSG system by Subgrantees via the HEAP Program Expenditure Report and this report is used to reconcile cash receipts with actual program expenditures.

Subgrantees that receive weatherization funding are awarded separate contracts for the Heating Emergency Assistance Retrofit Task Weatherization Assistance Program (HEARTWAP). HEARTWAP contracts are contracted for the duration of the federal fiscal year 10/1 to 9/30. Cash requests are submitted monthly by Subgrantees for reimbursement of their booked expenditures. The MMARS and CSG System are used to track the receipt of HEARTWAP funding and payments to Subgrantees. Actual incurred monthly expenditures are entered into the CSG system by Subgrantees via the HEARTWAP monthly system report and this report is used to reconcile cash receipts with actual program expenditures.

If a vendor refund is received by a Subgrantee, these funds are returned to the state. Subgrantees specify the HEAP program year the funds originate from and these returns are tracked on an excel spreadsheet by state fiscal staff and are returned to the program to include in the next allocation of funding. The funds are returned to the correct federal program year line in MMARS. If HEAP funds are not spent within the allowable 2 year period, those unspent funds are returned to the Federal Government

#### 10.1a Provide your definitions of the following:

#### Obligation

Obligate funds in a contract with the LAA per earmark/allocation spreadsheet per start and end date of award letter. Funds are allocated per earmark/allocation spreadsheet and documented in the budget, spending authority, and award letter.

#### Expenditures

Follow Commonwealth of MA Office of the Comptroller Expenditure Classification Handbook definitions and use MA object codes to classify expenses per Handbook.

#### Expenditure timeframe

Follow dates on federal award letter.

#### Administrative costs

All direct and indirect costs including those of sub-recipients and contractors necessary to effectively manage the program.

#### Audit Process

10.2. Is your LIHEAP program audited annually under the Single Audit Act and OMB Circular A - 133?  $\columnwedge$   $\columnwedge$   $\columnwedge$   $\columnwedge$   $\columnwedge$   $\columnwedge$ 

#### 10.2a - if yes, describe your auditor selection process.

The Single Audit is conducted by the Massachusetts Office of the Comptroller (CTR). CTR does an open procurement for an outside accounting firm to conduct the Single Audit. For FY2023 single audit was conducted by ClifonLarsonAllen (CLA).

10.3. Describe any audit findings of the grant recipient (i.e. State/Tribe/Territory) rising to the level of material weakness or reportable condition

cited in the single audits, inspector general reviews, or other government agency reviews from the most recently audited fiscal year.					
No Findings					
Finding	Type	Brief Summary	Resolved?	Action Taken	
1	reporting	Establish procedures and internal controls to ensure that all required subawards are reported timely and accurately to Federal Subaward Reporting System (FSRS) no later than the end of the month following the month of issuance of each subaward.	Yes	procedure/policy changes	
2	reporting	Review and enhance its procedures and internal controls to ensure that special reports are submitted timely and accurately, and that the information reported agrees to supporting documentation.	Yes	procedure/policy changes	
3	other	Contracting-Review and enhance internal controls and procedures to ensure that required information is included in its subawards.	Yes	procedure/policy changes	
10.4. Audits (	of Local Administerin	g Agencies			
What types o Select all that		ements do you have in place for local a	administering agencies/district office	s?	
✓ Loc	al agencies/district of	ices are required to have an annual a	udit in compliance with Single Audi	Act and OMB Circular A-133	
Loc	al agencies/district of	ices are required to have an annual a	udit (other than A-133)		
✓ Loc	al agencies/district of	ices' A-133 or other independent aud	its are reviewed by Grant recipient a	ns part of compliance process.	
✓ Gra	nt recipient conducts	fiscal and program monitoring of loc	al agencies/district offices		
Loc	cal agencies and distri	ct offices are required to have an ann	ual audit in compliance with Single	Audit Act and OMB Circular A-133	
Compliance I	Monitoring				
10.5. Describ	e your monitoring pro	cess for compliance at each level belo	w. Check all that apply.		
Grant recipie	ents have a policy in pl	ace for appropriate separation of dut	ties and internal controls.		
<b>✓</b> Inte	ernal program review				
<b>✓</b> Dep	partmental oversight				
✓ Sec	Secondary review of invoices and payments				
Oth	er program review m	echanisms are in place. Describe:			
Local Admin	istering Agencies/Dist	rict Offices:			
✓ On	- site evaluation				
✓ Anr	nual program review				
Monitoring through central database					
Desk reviews					
Client File Testing/Sampling					
<b>☑</b> Oth	Other program review mechanisms are in place. Describe:				
The Commonwealth of Massachusetts shall continue to review/modify program monitoring procedures to ensure compliance with all state and federal laws, regulations, and Massachusetts HEAP Administrative Guidances and operating procedures.					
10.6 Explain,	10.6 Explain, or attach a copy of your local agency monitoring schedule and protocol.				
	Annually, Massachuse	etts evaluate each Subgrantee's risk of n	oncompliance with Federal statutes, re	gulations, and the terms and	

conditions of the subaward to determine the appropriate type of monitoring. Unless a Subgrantee has been determined to be a "High Risk", in general, the alternating schedule outlined below applies. It divides the monitoring of the Subgrantees between onsite visits and remote assessments. Each type of assessment has its own protocol and monitoring tool.

10.7. Describe how you select local agencies for monitoring reviews. Attach a risk assessment if subrecipients are utilized.

Site Visits:

Subgrantees that were programmatically assessed remotely in the last fiscal year will be monitored on site this upcoming fiscal year. For those Subgrantees that were deemed "High Risk" or have a new Program Director, an onsite assessment will be conducted regardless of the type of prior year's assessment. Fiscally, Subgrantees that are determined "High Risk" during the risk assessment evaluation or have had two or more funding cycles pass since they were last monitored will be selected for an onsite monitoring visit.

#### Desk Reviews:

Subgrantees that are determined "Low Risk" during the risk assessment evaluation will not be selected for an onsite monitoring visit. "Low Risk" Subgrantees will be monitored remotely with performance assessed via review of client databases.

10.8. How often is each local agency monitored? Please attach a monitoring schedule if one has been developed. Annually

10.9. How many local agencies are currently on corrective action plans? 0

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MODEL PLAN Section 11 - Timely and Meaningful Public Participation				
Section 11: Timely and M	Meaningful Public Partici	pation, 2605(b)(12), 2605(C)(2)		
11.1 How did you obtain input from the public Note: Tribes do not need to hold a public hearing				
Tribal Council meeting(s)				
✓ Public Hearing(s)				
✓ Draft Plan posted to website and avai	lable for comment			
✓ Hard copy of plan is available for pub	olic view and comment			
Comments from applicants are record	led			
Request for comments on draft Plan i	s advertised			
Stakeholder consultation meeting(s)				
Comments are solicited during outrea	ach activities			
Other - Describe:				
quarterly meetings of the Arrearage training conference and regular properties of the Arrearage training conference and regular properties.  Public Hearings, 2605(a)(2) - For States and the 11.2 List the date and location(s) that you held	gram monitoring. e Commonwealth of Puerto Rico Only	Best Practices group, the annual HEAP		
11.2 List the date and location(s) that you need	Date	Event Description		
1	06/10/2024	LIHEAP Advisory Group Meeting and Preliminary Hearing		
2	07/09/2024 Public Hearing			
11.3. How many parties commented on your pla	an at the hearing(s)? 5			
people warm in next heating season. 2) Co heating should be a priority with current fu supplemental benefit for those households future; 6) Supports the state dropping "low	erged at the public hearing: 1) concerns with neerns with federal and state discussions re- inding level; 3) supports data verification we that convert to air source heat pumps to mit income" from the name; and 7) supports fu	h \$4.1B in Presidents budget not being enough to keep lated to expanding program to include a cooling component, ith SNAP state partner; 4) would like to explore tigate increased electric bills; 5) Clean heat efforts are in the unding HEARTWAP at the proposed amount.		
11.5 What changes did you make to your LIHE None.	Ar pian as a resuit of public participatio	m and souchadon of input?		

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN Section 12 - Fair Hearings

#### Section 12: Fair Hearings, 2605(b)(13) - Assurance 13

12.1 How many fair hearings did the Grant recipient have in the prior federal Fiscal Year? 72

12.2 How many of those fair hearings resulted in the initial decision being reversed? 1

12.3 Describe any policy and/or procedural changes made in the last federal Fiscal Year as a result of fair hearings?

None

12.4 Describe your fair hearing procedures for households whose applications are denied and/or not acted upon in a timely manner.

The appeals process requires an applicant initially to appeal to the Subgrantee and offers the opportunity to appeal to the state of Massachusetts if the applicant is not satisfied with the decision issued by the Subgrantee. Appeals must be made to the LAA within 20 working days of the date of any notice of eligibility or ineligibility. Applicants can also generally request an appeal, on a form provided by the Subgrantee , if they have not been notified of their application status within forty-five (45) days of the date of application.

Within 20 working days of receiving an appeal, the Subgrantee must generally:

- 1. Schedule a hearing if a hearing has been requested by the applicant or has been deemed necessary by the Subgrantee and send a notice to the applicant establishing the date, time and location of the hearing.
- 2. In all other cases, review and reconsider the applicant's application, including the possibility of obtaining additional income or other documentation.

In all cases, a decision is reached on the case and applicants are notified of the final decision in writing, along with notice of the applicant's right to and procedures for appeal to the state of Massachusetts.

Local appeals are accepted from November 1st through the fourth Friday in June.

#### State Level Fair Hearing (Appeal) Process

Appeals of an Subgrantee decision to the State are accepted from November 1st through the fourth Friday in August.

Applicants must appeal in writing to the State within 20 working days of the date of the final Subgrantee decision that includes the notice of appeal rights. All applicant files and information pertinent to the appeal will be reviewed, and applicant and the Subgrantee will be notified of the decision in writing within 20 working days of receipt of the complete applicant file.

#### 12.5 When and how are applicants informed of these rights?

Massachusetts requires all Applicants to be notified of their right to appeal specific Subgrantee decisions in the heating assistance/crisis assistance and energy conservation programs. Written notification of these rights must be given:

- 1. When the Applicant first applies for assistance;
- 2. When an Subgrantee provides an Applicant with a notice of either eligibility or ineligibility;
- 3. When an Subgrantee issues a final decision of denial on an appeal.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN Section 13 - Reduction of Home Energy Needs

#### Section 13: Reduction of home energy needs, 2605(b)(16) - Assurance 16

13.1 Describe how you use LIHEAP funds to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance?

In accordance with HEAP regulations and pending the availability of funds, Subgrantees provide such services as: needs assessment, budget counseling, energy education/awareness and vendor relations as part of the ongoing servicing of eligible households. These services, under Assurance 16 of the HEAP statute, are directed toward households that may be in financial/energy crisis requiring individual attention beyond the standard course of action.

The Commonwealth of Massachusetts encourages working with utilities on issues impacting users, particularly elders, expanding education, awareness efforts, and referrals. Massachusetts monitors the Assurance 16 activities conducted by Subgrantees through annual contracting and monitoring process to ensure compliance with funding requirements.

13.2 How do you ensure that you don't use more than 5% of your LIHEAP funds for these activities?

The amounts set aside to fund these activities are predetermined by Massachusetts so that it does not exceed the 5% threshold.

 $13.3\ Describe the impact of such activities on the number of households served in the previous federal Fiscal Year.$ 

Subgrantee staff work with deliverable and utility vendors to prevent emergency situations like running out of fuel and termination of service. Further they work to enroll applicants into arrearage management programs (AMPs) and assist to arrive at affordable monthly budget payments. Enrollment in AMP leverages millions of dollars for HEAP clients. For those that engage in budget management activities, households track their monthly income and engage in activities that improve their understanding of their household expenses and methods of decreasing those expenses when possible.

13.4 Describe the level of direct benefits provided to those households in the previous federal Fiscal Year.

The amount of direct benefits expended from the previous fiscal year was \$95,902,524.11(through April 30, 2024).

13.5 How many households received these services? 143,472 as of 7/29/24

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013 Expiration Date: 02/28/2027

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN Section 14 - Leveraging Incentive Program

#### Section 14:Leveraging Incentive Program, 2607(A)

14.2 Describe instructions to any third parties and/or local agencies for submitting LIHEAP leveraging resource information and retaining records.

In the years OCS offers the Leveraging Incentive Program under the HEAP, Massachusetts requests supporting documentation of non-federal leveraged resources (local, public, and private funds) within a reasonable timeframe from Subgrantees, utility companies, and resource providers such as United Way, Salvation Army, etc.

Once received, each Leveraging Resource Form would be vetted through a state review process and a statewide Leveraging Resource Report prepared for the Secretary's signature and submitted to the Office of Community Services, U.S. Department of Health and Human Services for the purpose of receiving the Leveraging Incentive Grant.

14.3 For each type of resource and/or benefit to be leveraged in the upcoming year that will meet the requirements of 45 C.F.R. § 96.87(d)(2)(iii), describe the following:

Resource	What is the type of resource or benefit ?	What is the source(s) of the resource ?	How will the resource be integrated and coordinated with LIHEAP?
1	Margin Over Rack (MOR)	MA Heating Oil at discounted or below market prices.	The MOR pricing method is used by Local Administrating Agencies to purchase #2 fuel oil from local dealers on behalf of their clients. Participating dealers are paid for deliveries based on margin of 75 cents per gallon over a daily average rack price, based on the Oil Price Information Service (OPIS). Dealers either receive the MOR price or their current posted price for the delivery date, whichever is less.
2	Utility Discount Rates	Investor-Owned Utility Companies	All income eligible HEAP applicants automatically qualify for discounts on their utility bills. These discounts can save up to 42% on each bill.
3	Combined Fuel Funds	Subgrantees	LAAs use their combined fuel funds to assist certain HEAP eligible and over- income households. HEAP eligible households can receive additional benefits to pay for home heating costs through locally established fuel funds.
4	Weatherization Support	In-kind contributions and funding from utility companies, and property owners.	Certain HEAP eligible households can also receive utility funded weatherization support.
5	Supplemental State Allocation	From time to time, the Massachusetts State Legislature has allocated supplemental funds to provide home energy assistance to income eligible households.	Federal HEAP funds can be augmented using state appropriated funds.

#### **Section 15 - Training**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01 OMB Clearance No.: 0970-013 Expiration Date: 02/28/2027

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN Section 15 - Training

Section 15: Training					
15.1 Describe the training you provide for each of the following groups:					
a. Grant recipient Staff:					
Formal training provided virtually, on-site, and/or formal training conference					
How often?					
Annually					
Biannually					
As needed					
Other, describe:					
Employees are provided with policy manual					
Other, describe:					
b. Local Agencies:					
Formal training provided virtually, on-site, and/or formal training conference					
How often?					
Annually					
Biannually					
As needed					
Other, describe: Subgrantees receive information through Informational Memorandums and emailed listserve messages from the state of Massachusetts throughout the program year.					
✓ On-site training					
How often?					
Annually					
Biannually					
As needed					
Other, describe:					
Employees are provided with policy manual					
Other, describe:					
c. Vendors					
Formal training conference					
How often?					
Annually					
Biannually					
As needed					
Other, describe:					
Policies communicated through vendor agreements					

Policies are outlined in a vendor manual	
Other, describe:	
15.2 Does your training program address fraud reporting and prevention? <b>⊙</b> Yes	
C No	
If any of the above questions require further explanation or clarification that could no	t be made in
If any of the above questions require further explanation or clarification that could not the fields provided, attach a document with said explanation here.	t be made in

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## LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

#### **Section 16 - Performance Goals and Measures**

#### Section 16: Performance Goals and Measures, 2605(b) - Required for States Only

16.1 Describe your progress toward meeting the data collection and reporting requirements of the four required LIHEAP (Benefit Targeting Index, Burden Reduction Targeting Index, Restoration of Home Energy Service, and Prevention of Loss of Home Energy Service). Include timeframes and plans for meeting these requirements and what you believe will be accomplished in the coming federal fiscal year.

Massachusetts currently collects the required LIHEAP performance measures.

The state of Massachusetts reviews the performance data provided by the Subgrantees and vendors which further informs program decisions and/or policies. For instance, Massachusetts reviews the energy burden before and after receiving HEAP to ensure that there is an acceptable difference in change for each of the energy types and that overall the energy burden remains below 4% after receiving HEAP benefit.

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN Section 17 - Program Integrity

Section 17: Program Integrity, 2605(b)(10)				
17.1 Fraud Reporting Mechanisms	s			
a. Describe all mechanisms availab	ble to the public for reporting cases of	of suspected waste, fraud, and abuse. S	Select all that apply.	
Online Fraud Reportin	ng			
Dedicated Fraud Repo	orting Hotline			
Report directly to local	l agency/district office or Grant recip	pient office		
Report to State Inspect	tor General or Attorney General			
Forms and procedures	in place for local agencies/district of	ffices and vendors to report fraud, was	ste, and abuse	
Other - Describe:				
There is also a state V	Whistleblower provision in place.			
b. Describe strategies in place for a	advertising the above-referenced res	ources. Select all that apply		
Printed outreach mater	rials			
Posted in local adminis	stering agencies offices.			
Addressed on LIHEAP	Papplication			
Website				
Other - Describe:				
		the Office of the Comptroller of the Com		
Office of the hispector Gener	rai, of other appropriate starr and traini	ing materials are provided to the Subgran	nees annuany.	
17.2. Identification Documentation	n Requirements			
a. Indicate which of the following members.	forms of identification are required (	or requested to be collected from LIH	EAP applicants or their household	
		Collected from Whom?		
Type of Identification Collected	Applicant Only	All Adults in Household	All Household Members	
Social Security Card is	Required	Required	Required	
photocopied and retained				
	Requested	Requested	Requested	
Social Security Number (Without	Required	Required	Required	
actual Card)				
	Requested	Requested	Requested	
Government-issued identification	Required	Required	Required	
card (i.e.: driver's license, state ID,				
Tribal ID, passport, etc.)	Requested	Requested	Requested	

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17.3. Citizenship/Legal Residency Verification							
What are your procedures for ensuring LIHEAP recipients are U.S. citizens or qualified non-citizens who are eligible to receive LIHEAP benefits? Select all that apply.							
Clients sign an attestation of citizenship or U.S. Citizen or Qualified Non-Citizen							
Client's submission of certain Social Security Administration cards is accepted as proof of U.S. Citizen or Qualified Non-Citizen.							
Non-Citizens must provide documentation of immigration status							
Citizens must provide a copy of their birth certificate, naturalization papers, or passport							
Non-Citizens are verified through the SAVE system							
Tribal members are verified through Tribal enrollment records/Tribal ID card							
Other - Describe:							
Applicants sign an attestation verifying their understanding that only United States Citizens or Qualified Aliens are eligible to receive federal energy assistance benefits and certifying under the penalties of perjury that all information they submit is true and complete to the best of their knowledge.							
Other	Applicant Only Required	Applicant Only Requested	All Adults in Household Required	All Adults in Household Requested	All Household Members Required	All Household Members Requested	
1							
17.4. Income Verification							
What methods does your agency utilize to verify household income? Select all that apply.							
Require documentation of income for all adult household members							
✓ Pay stubs							
✓ Social Security award letters							
<b>✓</b> Bank statements							
✓ Tax statements							
✓ Zero-income statements							
✓ Unemployment Insurance letters							
Other - Describe:							
Computer data matches:							
Income information matched against state computer system (e.g., SNAP, TANF)							
Proof of unemployment benefits verified with state Department of Labor							
Social Security income verified with SSA							
Utilize state directory of new hires							
Other - Describe:							
b. Describe any exceptions to the above policies.							
17.5 Identification Verification							
Describe what methods are used to ve apply	rny the authenticit	y of identification	aocuments provid	ied by clients or ho	usehold members	Select all that	
Verify SSNs with Social Security Administration							
Match SSNs with death record	ls from Social Secu	rity Administratio	on or state agency				
Match SSNs with state eligibility/case management system (e.g., SNAP, TANF)							
Match with state Department of Labor system							
Match with state and/or federal corrections system							
Match with state child support system							
Verification using private software (e.g., The Work Number)							
In-person certification by staff (for tribal Grant recipients only)							

Match SSN/Tribal ID number with tribal database or enrollment records (for tribal Grant recipients only)				
Other - Describe:				
Certification by Subgrantee staff.				
17.6. Protection of Privacy and Confidentiality				
Describe the financial and operating controls in place to protect client information against improper use or disclosure. Select all that apply.				
Policy in place prohibiting release of information without written consent				
Grant recipient LIHEAP database includes privacy/confidentiality safeguards				
Employee training on confidentiality for:				
Grant recipient employees				
✓ Local agencies/district offices				
Employees must sign confidentiality agreement				
☑ Grant recipient employees				
✓ Local agencies/district offices				
Physical files are stored in a secure location				
Electronic files are protected in a secure location.				
Other - Describe:				
17.7. Verifying the Authenticity				
What policies are in place for verifying vendor authenticity? Select all that apply.				
✓ All vendors must register with the State/Tribe.				
✓ All vendors must supply a valid SSN or TIN/W-9 form				
Vendors are verified through energy bills provided by the household				
Grant recipient and/or local agencies/district offices perform physical monitoring of vendors				
Other - Describe and note any exceptions to policies above:				
As part of the contracting process, the vendor is required to provide the Subgrantee with an acceptable vendor certification document to authenticate the vendor.				
17.8. Benefits Policy - Gas and Electric Utilities				
What policies are in place to protect against fraud when making benefit payments to gas and electric utilities on behalf of clients? Select all that apply.				
Applicants required to submit proof of physical residency				
Applicants must submit current utility bill				
Data exchange with utilities that verifies:				
Account ownership				
✓ Consumption				
✓ Balances				
Payment history				
Account is properly credited with benefit				
Other - Describe:				
Siller Bestiller				
Centralized computer system/database tracks payments to all utilities				
Centralized computer system automatically generates benefit level				
Separation of duties between intake and payment approval				
Payments coordinated among other energy assistance programs to avoid duplication of payments				
Payments to utilities and invoices from utilities are reviewed for accuracy				
Computer databases are periodically reviewed to verify accuracy and timeliness of payments made to utilities				
Direct payment to households are made in limited cases only				

✓ Procedures are in place to require prompt refunds from utilities in cases of account closure				
<b>Vendor agreements specify requirements selected above, and provide enforcement mechanism</b>				
Other - Describe:				
17.9. Benefits Policy - Bulk Fuel Vendors				
What procedures are in place for averting fraud and improper payments when dealing with bulk fuel suppliers of heating oil, propane, wood, and other bulk fuel vendors? Select all that apply.				
Vendors are checked against an approved vendors list				
Centralized computer system/database is used to track payments to all vendors				
Clients are relied on for reports of non-delivery or partial delivery				
Two-party checks are issued naming client and vendor				
Direct payment to households are made in limited cases only				
Vendors are only paid once they provide a delivery receipt signed by the client				
Conduct monitoring of bulk fuel vendors				
Bulk fuel vendors are required to submit reports to the grant recipient.				
<b>V</b> endor agreements specify requirements selected above, and provide enforcement mechanism				
Other - Describe:				
17.10. Investigations and Prosecutions				
Describe the Grant recipients procedures for investigating and prosecuting reports of fraud, and any sanctions placed on clients, staff, or vendors found to have committed fraud. Select all that apply.				
Refer to state Inspector General				
Refer to local prosecutor or state Attorney General				
Refer to US DHHS Inspector General (including referral to OIG hotline)				
Local agencies/district offices or Grant recipient conduct investigation of fraud complaints from public				
Grant recipient attempts collection of improper payments. If so, describe the recoupment process				
Subgrantees are instructed to recoup the value of the assistance rendered to ineligible applicants, when applicable. As stated on the back of the HEAP application, Applicants are fully liable for repayment in these situations. Subgrantees are encouraged to use the applicable recoupment notice template provided by the state of Massachusetts. The notice advises Applicants of their responsibility to make restitution. Subgrantees are advised to reduce the Applicant's benefit level in the subsequent program year or pursue collection/legal action.				
Clients found to have committed fraud are banned from LIHEAP assistance. For how long is a household banned?				
Contracts with local agencies require that employees found to have committed fraud are reprimanded and/or terminated				
Vendors found to have committed fraud may no longer participate in LIHEAP				
Other - Describe:				
An Applicant with "stop pay" or recoupment situation can apply for HEAP, however, no payments can be issued until either the Applicant submits information that clarifies or corrects their application or repays the benefit amount that was inappropriately received.				
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.				

## Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters

Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

#### Instructions for Certification

- 1. By signing and submitting this proposal, the prospective primary participant is providing the certification set out below.
- 2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
- 3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.BrBbr.
- 4. The prospective primary participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- 5. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meanings set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.
- 6. The prospective primary participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.
- 7. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled ``Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or

voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.

- 9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

# Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

- (1) The prospective primary participant certifies to the best of its knowledge and belief, that it and its principals:
- (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded by any Federal department or agency;
- (b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
- (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
- (d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State or local) terminated for cause or default.
- (2) Where the prospective primary participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

## Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transactions

#### Instructions for Certification

- 1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.
- 2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later

determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

- 3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or had become erroneous by reason of changed circumstances.
- 4. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meaning set out in the Definitions and Coverage sections of rules implementing Executive Order 12549. You may contact the person to which this proposal is submitted for assistance in obtaining a copy of those regulations.
- 5. The prospective lower tier participant agrees by submitting this proposal that, [[Page 33043]] should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
- 6. The prospective lower tier participant further agrees by submitting this proposal that it will include this clause titled ``Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from covered transactions, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.
- 8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

## Certification Regarding Debarment, Suspension, Ineligibility an Voluntary Exclusion--Lower Tier Covered Transactions

(1) The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal department or agency.

- (2) Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.
- **☑** By checking this box, the prospective primary participant is providing the certification set out above.

#### Section 19: Certification Regarding Drug-Free Workplace Requirements

This certification is required by the regulations implementing the Drug-Free Workplace Act of 1988: 45 CFR Part 76, Subpart, F. Sections 76.630(c) and (d)(2) and 76.645(a)(1) and (b) provide that a Federal agency may designate a central receipt point for STATE-WIDE AND STATE AGENCY-WIDE certifications, and for notification of criminal drug convictions. For the Department of Health and Human Services, the central pint is: Division of Grants Management and Oversight, Office of Management and Acquisition, Department of Health and Human Services, Room 517-D, 200 Independence Avenue, SW Washington, DC 20201.

Certification Regarding Drug-Free Workplace Requirements (Instructions for Certification)

- 1. By signing and/or submitting this application or grant agreement, the Grant recipient is providing the certification set out below.
- 2. The certification set out below is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the Grant recipient knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, the agency, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. For Grant recipients other than individuals, Alternate I applies.
- 4. For Grant recipients who are individuals, Alternate II applies.
- 5. Workplaces under grants, for Grant recipients other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the Grant recipient does not identify the workplaces at the time of application, or upon award, if there is no application, the Grant recipient must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the Grant recipients drug-free workplace requirements.
- 6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio studios).
- 7. If the workplace identified to the agency changes during the performance of the grant, the Grant recipient shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).
- 8. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grant recipients attention is called, in particular, to the following definitions from these rules:

Controlled substance means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

Conviction means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

Criminal drug statute means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

Employee means the employee of a Grant recipient directly engaged in the performance of work under a grant, including: (i) All direct charge employees; (ii) All indirect charge employees unless their impact or involvement is insignificant to the performance of the grant; and, (iii) Temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the Grant recipients payroll. This definition does not include workers not on the payroll of the Grant recipient (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the Grant recipients payroll; or employees of subrecipients or subcontractors in covered workplaces).

Certification Regarding Drug-Free Workplace Requirements

Alternate I. (Grant recipients Other Than Individuals)
The Grant recipient certifies that it will or will continue to provide a drug-free workplace by:,

- (a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the Grant recipients workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- (b) Establishing an ongoing drug-free awareness program to inform employees about --
- (1) The dangers of drug abuse in the workplace;
- (2) The Grant recipients policy of maintaining a drug-free workplace;
- (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
- (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- (d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will --
- (1) Abide by the terms of the statement; and
- (2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- (e) Notifying the agency in writing, within ten calendar days after receiving notice under paragraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a

central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;

- (f)Taking one of the following actions, within 30 calendar days of receiving notice under paragraph (d)(2), with respect to any employee who is so convicted -(1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
- (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- (g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs (a), (b), (c), (d), (e) and (f).
- (B) The Grant recipient may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (That this must be physical address. No PO Boxes allowed.)

100 Cambridge Street  * Address Line 1		
Suite 300 Address Line 2		
Address Line 3		
Boston * City	MA * State	02114 * Zip Code

Check if there are workplaces on file that are not identified here.

Alternate II. (Grant recipients Who Are Individuals)

- (a) The Grant recipient certifies that, as a condition of the grant, he or she will not engage in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance in conducting any activity with the grant;
- (b) If convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity, he or she will report the conviction, in writing, within 10 calendar days of the conviction, to every grant officer or other designee, unless the Federal agency designates a central point for the receipt of such notices. When notice is made to such a central point, it shall include the identification number(s) of each affected grant.

[55 FR 21690, 21702, May 25, 1990]

☑ By checking this box, the prospective primary participant is providing the certification set out above.

#### Section 20: Certification Regarding Lobbying

#### Section 20: Certification Regarding Lobbying

The submitter of this application certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions
- (3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that:

If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required statement shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

**☑** By checking this box, the prospective primary participant is providing the certification set out above.

Assurances

### (1) use the funds available under this title to--

- (A) conduct outreach activities and provide assistance to low income households in meeting their home energy costs, particularly those with the lowest incomes that pay a high proportion of household income for home energy, consistent with paragraph (5);
  - (B) intervene in energy crisis situations;
- (C) provide low-cost residential weatherization and other cost-effective energy-related home repair; and
- (D)plan, develop, and administer the State's program under this title including leveraging programs, and the State agrees not to use such funds for any purposes other than those specified in this title;
- (2) make payments under this title only with respect to--
  - (A) households in which one or more individuals are receiving--
  - (i)assistance under the State program funded under part A of title IV of the Social Security Act;
  - (ii) supplemental security income payments under title XVI of the Social Security Act;
    - (iii) food stamps under the Food Stamp Act of 1977; or
  - (iv) payments under section 415, 521, 541, or 542 of title 38, United States Code, or under section 306 of the Veterans' and Survivors' Pension Improvement Act of 1978; or
  - (B) households with incomes which do not exceed the greater of -
  - (i) an amount equal to 150 percent of the poverty level for such State; or
  - (ii) an amount equal to 60 percent of the State median income;

(except that a State may not exclude a household from eligibility in a fiscal year solely on the basis of household income if such income is less than 110 percent of the poverty level for such State, but the State may give priority to those households with the highest home energy costs or needs in relation to household income.

- (3) conduct outreach activities designed to assure that eligible households, especially households with elderly individuals or disabled individuals, or both, and households with high home energy burdens, are made aware of the assistance available under this title, and any similar energy-related assistance available under subtitle B of title VI (relating to community services block grant program) or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;
- (4) coordinate its activities under this title with similar and related programs administered by the Federal Government and such State, particularly low-income

energy-related programs under subtitle B of title VI (relating to community services block grant program), under the supplemental security income program, under part A of title IV of the Social Security Act, under title XX of the Social Security Act, under the low-income weatherization assistance program under title IV of the Energy Conservation and Production Act, or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;

- (5) provide, in a timely manner, that the highest level of assistance will be furnished to those households which have the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size, except that the State may not differentiate in implementing this section between the households described in clauses 2(A) and 2(B) of this subsection;
- (6) to the extent it is necessary to designate local administrative agencies in order to carry out the purposes of this title, to give special consideration, in the designation of such agencies, to any local public or private nonprofit agency which was receiving Federal funds under any low-income energy assistance program or weatherization program under the Economic Opportunity Act of 1964 or any other provision of law on the day before the date of the enactment of this Act, except that -
  - (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and
  - (B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, then the State shall give special consideration in the designation of local administrative agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds for the fiscal year preceding the fiscal year for which the determination is made;
- (7) if the State chooses to pay home energy suppliers directly, establish procedures to --
  - (A) notify each participating household of the amount of assistance paid on its behalf:
  - (B) assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment made by the State under this title;
  - (C) assure that the home energy supplier will provide assurances that any agreement entered into with a home energy supplier under this paragraph will contain provisions to assure that no household receiving assistance under this title will be treated adversely because of such assistance under applicable provisions of State law or public regulatory requirements; and
  - (D) ensure that the provision of vendor payments remains at the option of the State in consultation with local Grant recipients and may be contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households, including providing for agreements between suppliers and individuals eligible for benefits under this Act that seek to reduce home energy costs, minimize the risks of home energy crisis, and encourage regular payments by individuals receiving financial assistance for home energy costs;

#### (8) provide assurances that,

- (A) the State will not exclude households described in clause (2)(B) of this subsection from receiving home energy assistance benefits under clause (2), and
- (B) the State will treat owners and renters equitably under the program assisted under this title;

### (9) provide that--

- (A) the State may use for planning and administering the use of funds under this title an amount not to exceed 10 percent of the funds payable to such State under this title for a fiscal year; and
- (B) the State will pay from non-Federal sources the remaining costs of planning and administering the program assisted under this title and will not use Federal funds for such remaining cost (except for the costs of the activities described in paragraph (16));
- (10) provide that such fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursal of and accounting for Federal funds paid to the State under this title, including procedures for monitoring the assistance provided under this title, and provide that the State will comply with the provisions of chapter 75 of title 31, United States Code (commonly known as the "Single Audit Act");
- (11) permit and cooperate with Federal investigations undertaken in accordance with section 2608:
- (12) provide for timely and meaningful public participation in the development of the plan described in subsection (c);
- (13) provide an opportunity for a fair administrative hearing to individuals whose claims for assistance under the plan described in subsection (c) are denied or are not acted upon with reasonable promptness; and
- (14) cooperate with the Secretary with respect to data collecting and reporting under section 2610.
- (15) \* beginning in fiscal year 1992, provide, in addition to such services as may be offered by State Departments of Public Welfare at the local level, outreach and intake functions for crisis situations and heating and cooling assistance that is administered by additional State and local governmental entities or community-based organizations (such as community action agencies, area agencies on aging and not-for-profit neighborhood-based organizations), and in States where such organizations do not administer functions as of September 30, 1991, preference in awarding grants or contracts for intake services shall be provided to those agencies that administer the low-income weatherization or energy crisis intervention programs.
- \* This assurance is applicable only to States, and to territories whose annual regular LIHEAP allotments exceed \$200,000. Neither territories with annual allotments of \$200,000 or less nor Indian tribes/tribal organizations are subject to Assurance 15.
- (16) use up to 5 percent of such funds, at its option, to provide services that encourage and enable households to reduce their home energy needs and

thereby the need for energy assistance, including needs assessments, counseling, and assistance with energy vendors, and report to the Secretary concerning the impact of such activities on the number of households served, the level of direct benefits provided to those households, and the number of households that remain unserved.

By checking this box, the prospective primary participant is agreeing to the Assurances set out above.

### **Plan Attachments**

PLAN ATTACHMENTS		
The following documents must be attached to this application		
Delegation Letter is required if someone other than the Governor or Chairman Certified this Report.		
Heating component benefit matrix, if applicable		
Cooling component benefit matrix, if applicable		
Minutes, notes, or transcripts of public hearing(s).		
Policy Manual.		
Subrecipient Contract.		
Model Plan Participation Notes for Tribes.		